

Mekong River Commission Basin Development Plan Programme, Phase 2

SCOPING AND PLANNING OF THE ASSESSMENT OF BASIN-WIDE DEVELOPMENT SCENARIOS

Final Technical Note

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TABLE OF CONTENTS

Abbreviations and Acronymsiii					
	nts Amendment Record				
1 B	ACKGROUND	1			
1.1	Aim of this note	1			
1.2	Development context				
1.3	Objective and scope of basin development planning				
1.4	Participatory process				
2 S	COPING OF THE FORMULATION OF SCENARIOS	5			
2.1	Scenario approach	5			
2.2	Purpose of scenarios				
2.3	Scope of scenarios	7			
2.4	Scoping of scenario formulation	9			
2.5	Defined scenarios	12			
3 S	COPING OF THE ASSESSMENT OF SCENARIOS	17			
3.1	Assessment approach	17			
3.2	Scoping of the hydrological assessment	17			
3.3	Preliminary results of the hydrological assessment	19			
3.4	Blockage of migratory fish by dams	21			
3.5	Scoping of broader assessment criteria	22			
3.6	Scoping of the economic, social and environmental impact assessment	24			
4 IN	MPLEMENTATION OF THE SCENARIO ASSESSMENT	29			
4.1	Two-track approach	29			
4.2	Priority assessment activities	29			
4.3	Work plan	30			
4.4	Risks and uncertainties	32			
4.5	Output, reporting and capacity building	33			
4.6	Data and information needs				
4.7	Implementation arrangements	34			
4.8	Implementation of the research activities				
4.9	Terms of reference for work plan components	36			
4.10	Estimated expert requirements	39			

List of Tables

- 1. Summary of scenario components
- 2. Main water resources developments in the considered scenarios
- 3. Schedule of hydrological assessments
- 4. Preliminary scoping of the main and minor hydrological changes, and the associated transboundary economic, environmental and social impacts caused by the Chinese Dam Scenario and the Definite Future Scenario
- 5. Preliminary scoping of the main and minor hydrological changes, and the associated transboundary economic, environmental and social impacts caused by the LMB 20-Year Plan Scenario and the LMB 20-Year Plan without Mainstream Dams in the Middle and Lower LMB Scenario
- 6. Preliminary scoping of the main and minor hydrological changes, and the associated transboundary economic, environmental and social impacts of the LMB 20-Year Plan without Mainstream Dams Scenario
- 7. Preliminary scoping of the main and minor hydrological changes, and the associated transboundary economic, environmental and social impacts caused by the Mekong Delta Flood Management Scenario
- 8. Preliminary scoping of the main and minor hydrological changes, and the associated transboundary economic, environmental and social impacts caused by the LMB Long-Term Development Scenario
- 9. Preliminary scoping of the main and minor hydrological changes and the associated transboundary economic, environmental and social impacts of the LMB Very High Development Scenario
- 10. Scenario assessment framework (goal, objectives, issues, indicators and data requirements)
- 11. Assessment of the main economic, social and environmental benefits and costs of the Definite Future Scenario for the upper part of the LMB (as identified in Table 4)
- 12. Assessment of the main economic benefits and costs of the LMB 20-Year Plan Scenario by sector and country (a similar table can be prepared for the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB and the LMB 20-Year Plan Scenario without Mainstream Dams
- 13. Employment and livelihoods created by the LMB 20-Year Plan Scenario by sector and country (a similar table can be prepared for the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB and the LMB 20-Year Plan Scenario without Mainstream Dams)
- 14. Main trade-off in the LMB 20-Year Plan Scenario by sector and country (a similar table can be prepared for the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB and the LMB 20-Year Plan Scenario without Mainstream Dams)
- 15. Investment requirements (million US\$) of the LMB 20-Year Plan Scenario by sector and country (a similar table can be prepared for the LMB 20-Year Plan Scenario

- without Mainstream Dams in the Middle and Lower LMB and the LMB 20-Year Plan Scenario without Mainstream Dams)
- 16. Assessment of the main economic and environmental benefits of present water resources use
- Assessment of the main economic, environmental and social benefits and costs of the Mekong Delta Flood Management Scenario
- 18. Distribution of the assessed economic benefits and costs of the LMB 20-Year Plan Scenario for Lao PDR (see Table 5) among segments of society in %. (a similar table can be prepared for other countries and other scenarios for the foreseeable future)
- 19. Comparison of economic, social and environmental performance of selected scenarios by country
- 20. Comparison of economic, social and environmental performance of selected scenarios by sector
- 21. Linkage of assessment criteria with the work packages
- 22. Proposed work plan
- 23. Identified data and information needs

List of Figures

- 1. Key elements of the Rolling IWRM-based Basin Development Plan
- 2. The BDP planning cycle
- 3. BDP's integration with national processes
- 4. The approach to formulate scenarios
- 5. Key monitoring stations along the mainstream and Tonle Sap
- 6. The Assessment Framework for basin development planning

Abbreviations and acronyms

ANB Annual Net Benefits
ANR Annual Net Revenue
bcm billion cubic meters

BDP2 Basin Development Programme Phase 2

CSIRO Commonwealth Scientific Industrial Research Organization

DSF Decision Support Framework EP Environment Programme

FMMP Flood Management and Mitigation Programme

FP Fisheries Programme GWh Giga Watt hour

ha hectares

IBFM Integrated Basin Flow Management

IKMP Information Knowledge Management Programme

IPCC Intergovernmental Panel on Climate ChangeIWMI International Water Management InstituteIWRM Integrated Water Resources Management

JC Joint Committee
LMB Lower Mekong Basin
mcm million cubic meters

MRC Mekong River Commission

MW Mega Watt

NAP Navigation Programme

NGO Non-Government Organization

NPV Net Present Value

PIN Project Identification Note

PNPCA Procedures for Notification and Prior Consultation

RTWG Regional Technical Working Group SEA Strategic Environmental Assessment

SIM Social Impact Monitoring

SPCP Stakeholder Participation and Communication Plan

UN United Nations

USD United States Dollars
VA Vulnerability Assessment
WUP Water Utilization Programme

1 BACKGROUND

1.1 Aim of this note

The aim of this Technical Note is to describe the agreed approach, scope and work plan for the formulation and assessment of basin-wide development scenarios. Earlier drafts of this note were discussed with the MRC Programmes (3 December 2008) and the Regional Technical Working Group (RTWG) on Basin Development Scenarios and Strategy (8-9 December 2008). Moreover, elements of the Note were discussed with other planning partners.

The Technical Note will be finalized after the workshop of the RTWG on 18-19 March 2009 and submitted to the 29th Meeting of the Joint Committee for guidance and endorsement (26-27 March 2009). After finalization of the Note, selected information will be integrated into the BDP2 Report "Assessment Framework for the Development of the IWRM-based Basin Development Plan", which will serve as an important reference document throughout the BDP planning cycle.

1.2 Development context

While millions of poor people exploit the natural resources of the Mekong Basin for their food security and livelihoods, water infrastructure development is limited compared with most other large river basins in the world. The most downstream part of the Mekong Basin, the Vietnamese Delta, is by far the largest water-using area in the Basin.

Currently, water resources development is being accelerated, in particular for the generation of hydro-electric power, driven by markets and the private sector. A range of factors is driving this development:

- At the global level, fluctuating oil and natural gas prices make hydropower development financially more attractive, and rises in food prices make irrigation more profitable. In addition, global climate changes may affect water demand and availability in the Mekong Basin.
- At the basin level, increases in the population, the economy and trade are resulting
 in greater demands for energy and water related commodities and services. Also, the
 financial attractiveness of run-of-river dams on the mainstream in the Lower
 Mekong Basin (LMB) is enhanced by the large storage dams that are being
 constructed on the Lancang in the Upper Mekong Basin (however, the feasibility

studies need to consider the impact the dams on ecological based resources in the basin, including the large fishery sector).

At the national level, the Governments increasingly recognize that developing some
of the economic potential of the water resources in the Mekong Basin for
hydropower, navigation, irrigation, and flood management can contribute to
increased economic growth, poverty alleviation, improve livelihoods, and work
towards meeting the UN Millennium Development Goals.

1.3 Objective and scope of basin development planning

Given the above described situation, there has been an increasing pressure from the basin countries and project developers for provision of an integrated basin perspective against which national plans and proposed projects can be assessed to ensure an optimal balance between economic, environmental, and social outcomes in the LMB, and mutual benefits to the LMB countries.

The development of such a basin perspective is beyond the responsibility of any individual country or project developer. For example, a developer of a particular mainstream dam in the LMB cannot effectively assess the impact of the dam on the basin's capture fisheries, since the impact typically depends on other possible developments, such as a downstream dam.

MRC's Basin Development Plan Phase 2 (BDP2) is designed to provide such an integrated basin perspective through the participatory development of a rolling IWRM-based Basin Development Plan (Figure 1 to 3). The plan comprises:

- Basin-wide Development Scenarios, which will provide the information that
 Governments and other stakeholders need to develop a common understanding of
 the most acceptable balance between resource development and resource protection
 in the various parts of the LMB. Each considered scenario represents a specific
 balance between economic, social and environmental objectives. The results of the
 economic, environmental and social assessment of the considered scenarios will
 guide the formulation of the IWRM-based Basin Strategy.
- IWRM-based Basin Strategy, which provides a shared vision and strategy of how
 the water and related resources in the LMB could be developed in a sustainable
 manner for economic growth and poverty reduction, and a coherent and consistent
 IWRM planning framework that brings basin perspectives into the national planning
 process, and vice versa. The results will guide the formulation of the Project
 Portfolio.

 A Project Portfolio of significant water resources development projects and supporting non-structural projects that would require either promotion or strengthened transboundary water governance, as envisioned in the 1995 Mekong Agreement.

The preparation of the Plan will bring all existing and planned water and related resources development projects in a joint basin planning process, through a combination of participatory sub-basin and sector activities and a basin-wide integrated assessment approach. The formulation of the Plan will employ appropriate knowledge and tools that will ensure the plan achieves benefits for all countries and the projects comply with sound environmental and socioeconomic principles.

It is envisioned that the IWRM-based Basin Development Plan will provide an incentivized framework for a more strategic implementation of the water utilization procedures, developed under the Water Utilization Project (implemented during 2000-2007). In particular, the early identification of projects that might not comply with the IWRM-based Basin Strategy could provide a role for the MRC to engage in facilitating dialogue on significant projects and add value to project assessment, preparation and implementation, with a view to enhancing the mutual benefits available to the riparian countries and the sustainable management of the river's natural resources.

This would provide an integrative platform for the MRC to engage in transboundary assessment and multi-stakeholder consultation to facilitate a broad and informed dialogue on sustainable water resources development and management.

1.4 Participatory process

Building on the achievements of BDP1, various participatory and quality assurance mechanisms are put in place to ensure that the main stakeholders are engaged in the planning process and the resulting IWRM-based Basin Development Plan is relevant and of the highest quality. The mechanisms include:

- Joint activities with most MRC Programmes.
- A multi-sector Regional Technical Working Group on Basin Development Scenarios and Strategy, with representatives of national planning and sector agencies.
- Periodic consultations with planning partners, including international and scientific organizations, NGOs, and the private sector.

- Engagement of civil society groups and local organizations through workshops in BDP sub-areas.
- Implementation of a capacity building programme to promote the understanding and acceptance of the results of the scenario assessment.
- Involvement of planning partners that have specific tools and knowledge to verify modeling results of scenarios.
- An independent quality assurance panel to provide an independent and multisectoral appraisal of BDP2 outputs and ensure that the basin development planning process and outputs are of the highest quality and tailored to the conditions of the region.

The adopted process for the formulation and assessment of development scenarios is consistent with the BDP2 Stakeholder Participation and Communication Plan (SPCP) for Basin Development Planning in the Lower Mekong Basin. It is also consistent with existing best practice guidance on the implementation of a Strategic Environmental Assessment (SEA) and Transboundary Cumulative Environmental Impact Assessment.

The purpose is to produce information that supports a basin wide dialogue and national decision-making on the level of development of water and related resources that most likely will achieve an optimal balance between economic, environmental, and social outcomes in the LMB.

2 SCOPING OF THE FORMULATION OF SCENARIOS

2.1 Scenario approach

At the basin level, a common vision and strategy needs to be developed that describes how the basin could be developed, based on an agreed acceptable balance between water resources development for economic growth and poverty reduction, on the one hand, and the protection of riverine ecology on which many people rely on for their livelihoods, on the other.

Although the concept of IWRM holds the promise of reconciling goals of economic efficiency, social equity and environmental sustainability, the BDP2 faces several pertinent questions, including:

- How to achieve these goals given that China and Myanmar are not yet involved in collaborative planning, while China is developing very significant hydropower developments in the Upper Mekong Basin?
- How to achieve these goals in a context where national decisions in many sectors may affect the Basin's water and related resources, while MRC has no direct mandate for economic and social planning at the national level?
- How to achieve these goals, given that the LMB is a complex system of interdependent elements with a range of water-related sectors, actors and interests?
- How best to ensure the realization of the goals at the national and sub-basin levels in the LMB, i.e. how to bring basin perspectives into the national planning process?

A reasonable way to approach this complexity is to define an agreed "development space for water and related resources", within which the LMB countries can plan and work, taking into account the impact of foreseeable developments in the Upper Mekong Basin (China, Myanmar). The 1995 Mekong Agreement is implicitly framed in this way, with its emphasis on maintenance of agreed flows in the mainstream; reasonable and equitable utilization; and recognition of sovereign equality and territorial integrity in the utilization and protection of the water resources.

The question, then, is how to define the "LMB development space" for water and related resources in a way that is mutually beneficial to the LMB countries, sustainable from a basin perspective, and practical to implement. There are a few options, including:

- To set boundaries for acceptable cumulative changes due to development and define
 the share of that space available to each country and sectors. However, such a rigid
 and prescriptive definition is most likely not feasible in the complex context of the
 LMB with four sovereign countries and a high natural year-to-year hydrological
 variability, which could increase further due to climate change.
- A more sensible option is to define the LMB development space through a basin-wide dialogue of the results of a comprehensive assessment of basin-wide scenarios that represent different levels of water resources development in the Mekong Basin. Each scenario would be formulated to represent different combinations of sectoral development, recognizing the synergies and trade-offs between sectors.

2.2 Purpose of scenarios

The **main objective** of the formulation and assessment of alternative development scenarios is to support the definition of the "LMB development space" that will be defined in the **IWRM-based Basin Strategy.**

The IWRM-based Basin Strategy will describe how the selected scenario identifies a development space - for example, the part of the Basin's flow regime that the LMB countries agree can be used for development – and what might be any limitations on how this development can be used. It will also provide the sectoral guidelines, processes and procedures that water managers could follow in allocating and managing the Basin's water resources.

Each scenario would provide a balance (or trade-off) between economic, environmental and social objectives of the MRC member countries. The assessment will appraise (quantify and qualify) how well each scenario would achieve these objectives. After basin-wide consultations on the assessment results, senior Government officials would decide which scenario would provide the most acceptable balance between economic, environmental, and social outcomes in the LMB, and would bring mutual benefits to the LMB countries. The selected scenario will support the definition of the LMB development space.

The results of the scenario assessment must be presented in a way that facilities comprehension and suits the needs of the various stakeholder groups. Some stakeholders would like to review all data and documentation to better understand the

assumptions underlying the ultimate results, while decision makers may want to see only an executive summary with the results shown in self-explanatory maps, tables, graphs and charts.

It is noted that in choosing a development scenario, the LMB countries are not committing to a particular set of projects (which are in any case subject to feasibility studies, EIAs etc.), but are identifying a development space within which they can plan and work. Conflicts and trade-offs may occur, but within an agreed vision of an overall outcome, which will be described in the IWRM-based Basin Development Strategy.

A **subsidiary objective** is to provide the MRC member countries by July 2009 with an initial assessment of the trade-off between developing mainstream dams within the LMB and the expected negative impacts on fisheries. This information would feed into the implementation phase of the Strategic Environmental Assessment (SEA) of the proposed LMB mainstream dams, implemented under MRC's Sustainable Hydropower Initiative.

2.3 Scope of scenarios

The **scope of the development scenarios** to be assessed is limited to those with transboundary impacts where trade-offs between sectors will have to be considered when decisions are made on how to use the available "development space" available to member states.

From earlier studies and consultations, the **key issues** affecting basin-level decision taking are:

- The trade-off between developing mainstream dams within the LMB and the expected negative impacts on fisheries.
- The impacts and the development of opportunities emerging from the construction and operation of China dams.
- The future direction for sustainable development of the Cambodian and Vietnam flood plains.
- The impacts that climate change may have on basin hydrology and water resource demands and how these may affect and need to be factored into the decision making process.

The **scope of the assessments** is to be triple bottom line, i.e. to embrace economic, social and environmental cumulative impacts, at a level of detail that enables decisions to be reached on the key issues within the defined time-frame.

The level of detail is also conditioned by the data now readily available (which are considerable) and that the opportunity for further field work is limited to that which is currently in process and due for completion by mid-2009. Further studies and field work may continue thereafter, but their results will not be brought into the scenario assessments until after February 2010 when the assessments are being refined.

The scope of assessments is expressly not to endorse specific project-level interventions, which will require detailed studies of their own to confirm their individual viability and acceptability.

The **extent of the assessment** is limited to the following potential impact areas:

- Those areas directly affected by changed hydrological conditions in the mainstream.
 This is a corridor along the mainstream and up tributaries where backwater affects may occur of a width determined by the dependence of those living within that corridor whose livelihoods are directly affected by hydrological and water quality conditions in the mainstream.
- The Tonle Sap and adjacent areas and the flood plains in Cambodia and Vietnam.
- Those areas where there is direct dependence upon capture fisheries as defined by a
 corridor (overlaid on the above) delineated by the extent of fish migration (defined
 as the mainstream and significant tributaries up to the point where natural or
 existing man-made obstructions prevent further migration).

Socio-economic benefits that arise, or could arise, outside the above areas will be evaluated only where they are directly linked to development and management of the mainstream (e.g. hydropower generated and irrigation made possible by increased dry season flows) and where they are relevant to the trade-offs under consideration. Since the precise locations where these benefits may arise will not be known, no attempt will be made to make environmental assessment of these unless it can be reasonably shown that their cumulative impacts might have an impact on mainstream water quality (e.g. from use of agricultural fertilisers and pesticides).

It is recognized that basin planning will not stop in February 2010. As such it is vital that the data compiled for and during the assessments is quality assured and entered onto the IKMP MRCS-IS and/or knowledge base. This will facilitate such further assessments as may be required in 2010 and to underpin updates of the IWRM-based Basin

Development Plan under future editions of the rolling plan. The work plans are therefore proposed in a manner that prioritises the establishment of the necessary information platform (in parallel to the priority assessment of mainstream dams).

2.4 Scoping of scenario formulation

A development scenario in BDP2 context is defined as a hypothetical combination of possible changes in hydrological condition and/or multi-sector water demands and/or proposed interventions, describing a plausible future situation. Accordingly, the scenarios need to cover the following components: projected time horizon, hydrological conditions, and water demands and associated interventions, as described below.

Projected time horizon

Previous studies demonstrate that it is important for planning purposes to distinguish between the following future situations:

- Baseline situation, which represents the development conditions (physical and management characteristics) that existed in the year 2000 and the hydrometeorological conditions of 1985-2000. At the basin scale, these hydrometeorological conditions still represent the natural situation, since there is as yet (2008) no statistical evidence of man-induced or climate-induced change to the hydrological regime of the Mekong mainstream.
- Definite future situation, which includes the water resources developments that
 will be fixed parts of the Mekong system in a few years from now, such as the
 planned dams in the Upper Mekong Basin, as well as water developments (eg
 hydropower and irrigation) that are being constructed in the LMB. The development
 conditions of the baseline situation will be updated accordingly. IKMP is working
 with the LMB countries to update the hydro-meteorological conditions through
 2007/2008.
- Foreseeable future situation, which represents the development conditions that could become a reality during the next 20 years. The economic, environmental and social impacts of possible water resources developments in the LMB over and above the definite future situation is in particular relevant to decision-making on the development space for water and related resources in the LMB.
- **Long-term future**, which represents development conditions in the Mekong Basin that are plausible (or at least not implausible) in 50 years from now. Given the large

uncertainties in the formulation and assessment of long-term scenarios, they will be used to explore the potential of the Mekong Basin.

Future hydrological conditions

In addition to man-induced water resources development, the hydrological regime of the Mekong mainstream could change during the coming decades as a result of climate change or continuing land use changes.

Initial assessments by CSIRO¹ of the hydrological consequences of climate change studies suggest significant changes in the mainstream hydrological regime, specifically in the longer term (2030 and beyond). Rainfall and stream flow could increase by some 20%, in particular in the wet season, increasing the likelihoods of major floods.

Given this situation, the scenarios for the foreseeable future and the longer term will be assessed for situations without and with climate change to analyze the impact of climate change on water availability and water resources development. For the situation without climate change, historical data from the period 1986-2000 will be used to represent future climate conditions². For the situation with climate change, global climate change scenarios of Intergovernmental Panel on Climate Change (IPCC)³ will be used to derive possible climate conditions for the Mekong Basin in the next 50 years⁴.

Despite major changes in forest cover and land use in the LMB countries, there is no statistical evidence that the hydrological regime of the Mekong mainstream has changed. The impact of land use changes on the flow of the Mekong mainstream is complex. More research is needed to improve the understanding of the detailed rainfall-runoff relationships in the various tributary basins.

¹ Mekong River Basin Water Resources Assessment: Impact of Climate Change, CSIRO, August 2008.

 $^{^{2}\,}$ The MRC countries are working with MRC IKMP to update the hydro-meteorological data in the DSF up to 2007/2008

³ A Special Report of IPCC Working Group III, Emissions Scenarios, Intergovernmental Panel on Climate Change, 2000.

⁴ Currently, the impact of global climate change on the Mekong Basin is being studied under MRC's Environment Programme (EP). BDP will collaborate with EP to assess formulated water resources development scenarios for conditions with climate change.

Future multi-sector water demands and associated interventions

All eight water related sectors shown in the textbox will be considered in scenario formulation and assessment of the basin-wide development scenarios. The main sectors considered for scenario formulation are those that can significantly change the hydrological regime of the river, such as water supplies, irrigation, hydropower, and flood control. Other (passive) water-using sectors such as fisheries, tourism, navigation and the environment will be considered in the assessment of the scenarios.

The possible future water demands and associated infrastructure interventions will be derived from available sub-area and sector reports, and still ongoing sector work by specialists from the responsible line agencies and MRC Programmes. The BDP2 led sector work has resulted in comprehensive hydropower and irrigation databases, which compile the technical, economic and operational data of present, planned and potential projects.

For the formulation of the development scenarios, relevant data will be used of individual hydropower and flood management projects. The relevant data of the agricultural and domestic and industrial water supply sectors will be aggregated at the sub-tributary basin level⁵ and then used for the formulation of the scenarios. Since the scenario assessment is concerned with the impacts on the mainstream, no added value can be created by modeling the many projects in these

Sectors considered

Active sectors

- Water supplies (domestic and industrial uses)
- Irrigated agriculture
- Hydropower
- Flood management and mitigation

Passive sectors

- Fisheries
- Navigation and river works
- Tourism and recreation (water-related)
- Environment, including

⁵ Primary tributary rivers discharge directly into the main Mekong mainstream; secondary tributary rivers discharge directly into a primary tributary river. The basin of a secondary tributary river is in this document referred to as "sub-tributary basin".

sectors individually (the BDP2 irrigation database contains more than 13,000 existing, planned and potential irrigation projects).

Principles considered

The following key principles derived from other scenario studies have guided the definition of the basin-wide development scenarios:

- The number of scenarios must be restricted to the minimum necessary to permit
 coverage of reasonably possible future developments in the Basin. There is no point
 in defining a large number of scenarios, each slightly different from the others. Too
 many scenarios lead to "scenario fatigue" by providing more information to policy
 makers and their advisors than they can absorb.
- A reasonably possible scenario is a "plausible" scenario, or at least "not implausible". However, scenarios that are low in probability but high in consequences could be of interest to the Mekong Basin. Such scenarios are considered in the longer term scenarios.
- With projection into the future, error rate of scenarios grows rapidly. Long-term scenarios (say more than 20 years) are typically totally off. Therefore, the economic, social and environmental impact of longer-term scenarios will be described (not assessed), based on the results of the assessment of their hydrological impact.

2.5 Defined scenarios

In consultation with the RTWG, the scenarios are classified in a baseline scenario, definite future scenarios, scenarios for the foreseeable future (a twenty-year LMB plan scenario and alternative development scenarios), and longer term scenarios that explore the basin's potential. In August 2008 the JC has approved the scenario classification in principle.

The 4th meeting of the RTWG agreed with the defined nine alternative basin-wide development scenarios, which are classified in four situations as shown in the table below.

Baseline situation	Definite future situation	Foreseeable future situation	Longer-term future
Baseline line scenario	2. Chinese Dam Scenario3. Definite Future Scenario	 LMB 20-Year Plan Scenario LMB 20-Year Plan Scenario without Mainstream Dams LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB Mekong Delta Flood Management Scenario 	8. LMB Long-term Development Scenario 9. LMB Very High Development Scenario

The following provides a description of each defined scenario, including the main purpose.

A. Baseline Situation

1) Baseline Scenario represents the development conditions (physical and management characteristics) that existed in the basin in the year 2000. Physical conditions include climate; land use; public and industrial water demand; irrigated areas, cropping patterns, and delivery infrastructure; storage characteristics (location, size, shape and outlet structures); and hydraulic conveyance and flood storage. Management conditions include operating rule curves for storages; water allocation policies; and operating rules for salinity barriers. At the basin scale, the baseline still represents the natural situation, since there is as yet no statistical evidence of man or climate induced change to the hydrological regime of the Mekong mainstream. The baseline scenario will be used as a "reference scenario" with which the hydrological changes caused by the other scenarios can be compared.

⁶ The Baseline Scenario will be updated later in 2009. BDP2 has collected the data and information regarding future water demands and interventions. The hydro-meteorological data is being updated through 2007/2008 by the MRC member countries and IKMP.

B. Definite Future Situation

- 2) Chinese Dam Scenario, which comprises the baseline scenario, plus the hydropower cascade that is being developed on the Lancang in the Upper Mekong Basin, including the large storage projects Xiaowan and the Nuozhadu, with 9,800 and 12,400 million m3 of active storage, respectively, which are likely to cause the most significant seasonal redistribution of flow of any of the foreseeable water resources developments in the basin. The main purpose of this scenario is to assess the impact of the Chinese dams on the Lower Mekong Basin (LMB).
- 3) Definite Future Scenario, which comprises the Chinese Dam Scenario, plus the significant water resources developments on the LMB tributaries that have been constructed since 2000 or are being constructed (such as Nam Theun 2, Nam Ngum 2 hydropower projects, and several irrigation projects). Like the hydropower cascade on the Lancing, these projects will be fixed parts of the Mekong system in several years from now. Therefore this scenario should be considered as a "definite future situation" for LMB planning purposes. The main purpose of this scenario is to: 1) assess the impact over and above the Baseline Scenario and 2) provide an updated baseline against which possible future scenarios for the LMB can be assessed.

C. Foreseeable Future Situation (20 years)

C1 National Perspectives

4) LMB 20-Year Plan Scenario, which comprises the definite Future Scenario, plus the current development plans of the LMB countries for the next two decades, including the currently studied 11 dams on the mainstream in Lao PDR and Cambodia, realistic diversions from the mainstream to Northeast Thailand, considerable increases in irrigation, in particular in Cambodia and Lao PDR, and other developments that are planned for implementation during the coming 20 years in the various BDP sub-areas, including flood management and mitigation, and domestic and industrial water supply. The main purpose of this scenario is to assess the impact of the currently planned water resources development over and above the Baseline Scenario and the Definite Future Scenario.

C2 Alternative Perspectives

- 5) LMB 20-Year Plan Scenario without Mainstream Dams, which comprises the current water resources development plans of the LMB countries for the next two decades (as formulated in the LMB 20-Year Plan Scenario), except for the currently studied 11 dams on the mainstream, which would block migratory fish. The main purpose of this scenario is to assess the impact of the planned water resources developments without the mainstream dams over and above the Baseline Scenario and Definite Future Scenario, and compare the results with the LMB 20-Year Plan Scenario.
- 6) LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB, which will include the current water resources development plans of the LMB countries for the next two decades (as formulated in the LMB 20-Year Plan Scenario), except for the currently studied mainstream dams downstream of Vientiane/Nong Khai. The main purpose of this scenario is to assess the economic and social impacts of predicted declines in migratory fish yield, which could be significantly lower than in the LMB 20-Year Plan Scenario.
- 7) Mekong Delta Flood Management Scenario, which is similar to the LMB 20-Year Plan Scenario but includes additional flood risk reduction and drainage measures in the Mekong Delta. In the Vietnam Delta, technical and operational measures would control flooding of the annually deep flooded areas beyond the early floods and mitigate the increase in damaging flood frequencies that are being predicted due to climate change (see below). Flood management measures for the Cambodian Delta would be implemented to protect the shallow flooded areas throughout the wet season and deep flooded areas against early floods only, allowing the safe harvest of a second crop. The (transboundary) impact of the loss of flood storage capacity could be mitigated by the diversion of flood waters in the border zone towards the Gulf of Thailand and/or the Vam Co River according to recent studies by a consultant consortium for MRC FMMP Component 2: Structural Measures and Flood Proofing. The main purpose of this scenario is to study the transboundary impact of regional flood management options in the Mekong Delta. The scenario comprises several sub-scenarios, which will be assessed with support of the MRC FMMP Component 2.

D. Longer-Term Future (50 years)

8) **LMB Long-Term Development Scenario**, which represents a plausible continuation of currently planned water resources development, as defined in the scenarios for the foreseeable future, including likely feasible hydropower developments (based on the economic screening of the projects in the MRC/BDP

hydropower database), likely feasible irrigation developments (based on the screening of projects in the MRC/BDP irrigation database), likely increases in other water demands, linked to increasing population and economic activities. The **main purpose** of this scenario is to examine the longer term hydrological changes of the continued development of plausible levels of water resources development, such as changes in sediment and nutrient transport, and changes in water quality.

9) LMB Very High Development Scenario, which comprises the LMB 20-Year Plan Scenario, plus full potential development of water supply, irrigated agriculture, hydropower and flood management sectors in the LMB countries. This would include, for example, significant diversions from the mainstream in the upper part of the LMB, a controlled diversion of early flood waters to the Tonle Sap Great Lake, supplemented with works to regulate the outflow of the Great Lake and adjacent flood plains to improve low flow conditions in the Mekong Delta. The **main purpose** of this scenario is to explore the impact of very high levels of basin development on: 1) the Tonle Sap flow reversal system, 2) the dry season flows, 3) salinity intrusion in the Mekong Delta, and 4) sediment transport and the associated implications for nutrient transport, bank erosion and coastal erosion. The results of the modeled flow changes will be compared with the Definite Future Scenario. The economic, environmental and social impacts will be described. In parallel, full potential sector scenarios will be modeled individually to explore the contribution of each sector to the assessment results of the LMB Very High Development Scenario.

The approach to the formulation of the scenarios is summarized in Figure 4. The scenario components are summarized in Table 1. The data needed to populate the scenarios for modeling with the Decision Support Framework (DSF) are available with IKMP and BDP2. Table 2 provides an example of how the main input data of the considered scenarios can be summarized for use as background information to a discussion of the results of the scenario assessment. These tables will be reviewed and refined as the assessment proceeds.

3 SCOPING OF THE ASSESSMENT OF SCENARIOS

3.1 Assessment approach

Previous MRC studies indicate that the most effective approach is to first assess the considered basin-wide development scenarios on a range of direct hydrological indicators (flow and level changes at different locations at various times of the year) and indirect hydrological indicators (changes in sediment transport and water quality). Section 3.2 provides the scoping of the hydrological assessment. A summary of the results of the preliminary hydrological assessment of some of the defined scenarios is given in Section 3.3.

In addition, transboundary impacts of scenarios will be assessed which are not driven by hydrological changes. In particular, the barrier effect of dams on migratory fish could result in significant decreases in capture fisheries production and possibly changes in habitats, such as wetlands. Section 3.4 summarizes the preliminary findings of a recent expert analysis of the risks to the capture fisheries production of mainstream dam development.

The nature and level of the changes in hydrology and capture fisheries production will drive the scoping of the economic, environmental and social impact assessment of the development scenarios. To determine how well each scenario would achieve national and regional development objectives, a set of policy relevant and measurable assessment criteria has been defined (see Section 3.5). Section 3.6 provides the scoping of the economic, environmental and social assessment of the considered scenarios.

Figure 6 provides a flow chart of the scenario assessment process in the context of the development of the rolling IWRM-based Basin Development Plan.

3.2 Scoping of the hydrological assessment

Several previous MRC studies and peer reviews demonstrate that the simulation models of the DSF are proven tools to provide a basin-scale picture of the flow changes caused by development scenarios, rather than to describe in detail the impacts of any single project.

The hydrological changes of all nine considered development scenarios will be assessed. The scenarios for the foreseeable future and longer term will be assessed for situations without and with climate change, as described in Section 2.3.

The hydrological assessment will use similar impact indicators as have been previously used to show the flow and water level changes at different locations at various times of the year. These locations would coincide with existing monitoring stations (Figure 5). The hydrological impact indicators comprise:

• Changes in flow and water level at 12 monitoring stations on the mainstream and Tonle Sap:

- Average seasonal flow and water level;
- Average monthly flow and water level;
- Daily flow and water level duration curves;
- Annual average minimum and maximum daily flow and water levels;
- Flow volumes during wet, dry and average years;
- Reverse flow to Tonle Sap at Prek Kdam;
- Water levels in the Tonle Sap Lake.

• Changes in the floodplain of Tonle Sap and Mekong Delta (> 0.5 m water depth)

- Flood inundation area;
- Flood duration;
- Flood volume;
- Flood timing.

• Changes in salinity intrusion in the Vietnam Delta (concentration > 4 g/l, duration > 10 days)

- Salinity intrusion areal extent; thresholds;
- Salinity intrusion duration;
- Salinity intrusion concentration.

• Other hydrology-related changes

- Sediment transport;
- Water quality.

The "other hydrology-related changes" caused by the considered scenarios will assessed by expert analysis, using available data and specific models, as needed. In the medium term, when the DSF is upgraded and sufficient data are available from improved monitoring programmes, quantitative assessments can be made by using the DSF.

A preliminary schedule of the hydrological assessments required is given in Table 3, noting that this list may be extended if other combinations of circumstances may prove worthwhile to investigate.

3.3 Preliminary results of the hydrological assessment

During the period July-September 2008 a preliminary hydrological assessment was made of some scenarios for the definite and foreseeable future, with a view to: 1) informing the Regional Multi-Stakeholder Consultation on 25-27 September 2008 and 2) supporting the scoping of the transboundary economic, social and environmental assessment of the considered development scenarios.

The assessments were carried out by MRCS specialists drawn from the IKMP modeling team and BDP2. National modeling specialists validated the input data and the modeling results⁷. In parallel, FMMP modeled various flood management scenarios to investigate the options to reduce flood risks in the Mekong Delta⁸. A presentation of the main results is available on the MRC website⁹.

The results of the preliminary hydrological assessment of the scenarios are summarized in the first column of Tables 4 to 9. Wherever appropriate a distinction is made between the main and minor hydrological changes caused by a specific scenario. This distinction is preliminary and will be reviewed, refined and described as the assessment proceeds.

The following overall and preliminary conclusions can be drawn from the tables:

• In the foreseeable future the main flow changes in the LMB would be caused by the large storage projects that are being developed on the Lancang in China (Chinese Dam Scenario and Definite Future Scenario). These developments, if constructed and operated in accordance with their current preliminary designs, would very significantly increase the dry season mainstream flows in the northern parts of Thailand and Lao PDR, and could have a mitigating effect on floods that arrive early

⁷ Results of Fast-Tracked Basin-Wide Water Resources Development Scenarios, Internal Technical Note; 1 December 2008

⁸ The Flood Management and Mitigation Program, Component 2: Structural Measures and Flood Proofing, Draft Stage 1 Evaluation Report; August 2008 ⁹http://www.mrcmekong.org/download/programmes/hydropower/presentations/Consultation%20Presentation%20(final%2025%20Sep%2008).pdf).

in the wet season when the storage reservoirs are being filled. These scenarios could also significantly reduce sediment transport in the mainstream in the upper part of the LMB.

- The various considered LMB scenarios for the foreseeable future (such as the LMB 20-Year Plan Scenario) would result in relatively small flow changes in the mainstream over and above the changes caused by the developments on the Lancang and developments that are under construction in the LMB (Definite Future Scenario). The calculated changes in the defined impact indicators for changes in flow, floodplain and salinity intrusion (see Section 3.2) constitute a fraction of the historically observed natural year-to-year variability.
- The long-term scenarios, and in particular the LMB Very High Development Scenario, would cause large changes of the flow and levels in the mainstream, as well as changes in sediment transport, water quality, the working of the Tonle Sap, and flooding and salinity intrusion in the delta. The long-term development scenarios include some water resources developments that may help combat the possibly large increases in the size and frequency of floods caused by climate change.
- It is expected that the main impact of the LMB scenarios for the foreseeable future will not be driven by changes in hydrology but by the barrier effect of dams on fish migration. In particular the mainstream dams in the lower and middle sections of the LMB may cause a significant reduction of migratory fish production. The barrier effect of Khone Falls and the proposed mainstream dams is being studied by the MRC FP and WorldFish. The preliminary results will be available in April 2009.

IKMP is leading the preliminary assessment of the impact of the considered scenarios on **sediment and nutrient transport**, with an emphasis on sediment trapping by dams. If not managed, sediment trapping by dams will reduce the life of the dam and reservoir, and could cause significant adverse downstream impacts (erosion of river bed and banks, slope tilt). Experiences from elsewhere indicate that sediment management strategies exist at the dam design and operational stages to minimize sediment trapping behind the dam and maintain the seasonal distribution of sediment transport.

Adequate **sediment management** is essential for the proposed mainstream dams in the LMB. The mean annual suspended sediment load in the mainstream is 150-170 million tons: the same order of magnitude as the volume of the reservoirs behind most of the proposed LMB mainstream dams. It has been assumed in Table 5 and 6 that the mainstream dams will be designed, constructed and operated to minimize sediment trapping to prevent the early filling of the reservoir and the associated economic losses

and potential structural failure of the dam. There is a need for improved sediment monitoring.

The impact of the considered scenarios on **water quality** will be assessed in collaboration with MRC's EP. The predicted increases in irrigated agriculture in the foreseeable future (20 years) may not lead to diffuse pollution levels (nitrates, phosphates) in most of the mainstream above international standards for the protection of aquatic life and agricultural use. Locally along the mainstream, the level of diffuse pollution could rise above proposed thresholds during the dry season. This would happen downstream of inflowing tributaries that drain sub-basins with large irrigated areas and in the Vietnam Delta, due to a high population density and intensive agriculture. Increased impacts of point sources of pollution need to be regulated by water use licenses and enforced by the resource management agencies.

3.4 Blockage of migratory fish by dams

Millions of people in the Mekong Basin depend on the world-largest inland fisheries for their food security and livelihood. The total fish consumption is estimated at 2.5 million tons per year and valued at US\$ 3 billion/year. Dam construction, in particular on the mainstream, could block migration routes and reduce migratory fish populations that provide 70% of the above value.

The MRC Fisheries Programme is studying the impact of dams on fish populations. Activities include the identification of spawning sites; fisheries impact assessment, forecasting and mitigation; the assessment of appropriate mitigation measures; and periodic meetings of experts from around the world on fisheries ecology and hydropower development.

The first independent expert group meeting on the barrier effect of mainstream dams to fish migration in the Mekong Basin was organized on 22-23 September 2008. The conclusions of the meeting are available on the MRC website. They can be summarized as follows:

- The impact of the barrier effect of dams on the mainstream is greater than the impact
 of dams on tributaries. Dams that stop fish migration in the middle and lower LMB
 will have a greater impact on capture fisheries production than dams in the upper
 LMB.
- Existing fish passage facilities cannot cope with the large migratory fish biomass and high species biodiversity as found in the Mekong. New passage facilities, tailored to

the specific conditions in the Mekong, would need to be developed and tested. The technical and economic feasibility of appropriate fish passage facilities is doubtful.

- If feasible, the fish passage facilities need to be integrated into the dam design from the start. Existing feasibility studies of mainstream dams indicate that appropriate fish pass facilities are not considered yet.
- Aquaculture, including reservoir fisheries, cannot compensate for declines in capture fisheries production.

Based on existing data and information, the FP and WorldFish are currently modeling the decline in migratory fish production, which would likely be caused by the defined scenarios for the foreseeable future that include mainstream dams in the LMB. In the process, they are considering the feasibility of mitigating measures and the adaptability of fish species to new environments.

Preliminary results indicate that the migratory fish production at risk from mainstream dams is in the range of 0.7 – 1.6 million tons per year, depending on the number and location of the dams and other factors, such as the barrier effect of Khone Falls on some migratory fish species. Such large potential decline in fish yield migration will have very significant basin-wide economic and social impacts, which need to be assessed.

The economic and social impact assessment of predicted declines in migratory fish production should also consider the adaptability of fish species to new environments and the potential future increases in aquaculture, including reservoir and irrigation field fisheries. This assessment will be carried out using existing data and the results of the recently started field work on Social Impact Monitoring (SIM) and Vulnerability Assessment (VA). The VA will also look into the consequences for poverty reduction and food security of the predicted considerable increases in irrigated agriculture, including Northeast Thailand.

3.5 Scoping of broader assessment criteria

Working Group 2 of the WUP has conducted useful research on the characteristics of good assessment criteria. Subsequently, many different hydrological, environmental, social, and economic indicators have been defined and tested for specific purposes under WUP scenario modeling studies and related Integrated Basin Flow Management (IBFM) studies.

The review of this knowledge base of research and practical application experience, and subsequent discussions with the RTWG, suggests that good criteria for the assessment of the considered development scenarios comply with the following characteristics:

- The assessment criteria must be **policy relevant**, which also implies that they should be clearly related to a specific development objective, as can be derived from the 1995 Mekong Agreement and national socio-economic and sector plans.
- The assessment criteria must be user driven, which implies that they are easy to
 understand by decision-makers and the public at large. Moreover, the number of
 criteria must be kept to a minimum to facilitate the presentation and comparison of
 considered development scenarios.
- The assessment criteria must be **sensitive to** changes caused by water and land resources developments.
- The assessment criteria must be measurable and attainable, i.e. the value of the
 indicator can be determined with confidence and within acceptable limits of
 uncertainty, using internationally proven methods, and within a short time frame
 using readily available data
- The assessment criteria must **not duplicate** each other.
- The assessment criteria must be **acceptable** to each of the four LMB countries.

The BDP2 has drawn on the vast amount of research and practical application experience that is available with the MRC and its member countries to select appropriate assessment criteria. The proposed criteria are given in Table 10. The table builds on and refines a series of drafts prepared earlier in consultation with the RTWG and MRC Programmes. It also incorporates the recommendations of the 28th meeting of the Joint Committee.

The assessment criteria provided in Table 10 comprise:

- The goal and primary objectives. They are based on MRC's aspiration under the 1995 Mekong Agreement for economic and social development of the LMB through cooperation and protection of the natural environment. Together with shared benefits and a goal for optimal development, these represent the primary objectives of economic development, environmental protection, and social development.
- **Specific objectives**. The main objectives above are articulated through 13 specific objectives, which, in the context of river basin planning, are considered necessary to

achieve in order to attain the main objectives. Each specific objective is further translated into a number of basin-level strategic issues to which measurable indicators can be applied. The specific objectives are derived from national policies, strategies and sector plans, the MRC Strategic Plan 2006-2010, and the Strategic Directions for IWRM in the LMB.

• **Measurable indictors**. The chosen indicators enable the measurement of how well a specific objective is met by a particular development scenario.

Table 10 shows that the assessment criteria cover the triple bottom line of economically beneficial, socially just, and environmentally sound development. They also cover two criteria that can measure how well each scenario achieves equitable development. The criteria were approved in principle by the JC in August 2008.

The measurable indicators of the specific objectives are as much as possible expressed in the same unit to facilitate a meaningful analysis of the balance between economic, environmental and social outcomes of each scenario. The units chosen will also facilitate the comparison of scenarios for decision-making on the preferred scenario(s).

Not all indicators are relevant to the assessment of each scenario, since in some cases the assessments are set up to investigate specific issues. Table 10 therefore identifies which indicators are to be used for each work packages described in the next Chapter.

In addition, Table 10 identifies the key data sets and information required to assess the indicators given for each of the specific objectives. It is recognised that some data are available in more detail than others and that the level of analysis may need to vary. An estimate of the likely means of evaluation for each indicator is given, categorised as: (3) can be calculated with reasonable detail, (2) outline quantification only, and (1) cannot be quantified, expert judgment needed. A summary of data requirements is given in Chapter 4.

Where indicators require expert opinion to evaluate and where these are considered as potentially significant for future planning, the indicator is labeled "R" implying that further research appears merited. A discussion of these is given in Chapter 4.

3.6 Scoping of the economic, social and environmental impact assessment

In Tables 4 to 9 the transboundary economic, social and environmental impacts of the considered basin-wide development scenarios are identified, based on the results of the preliminary hydrological assessment (Section 3.3) and the ongoing modeling of the effect of dams on fish migration (Section 3.4). The various identified impacts have been

linked to appropriate assessment indicators derived from Table 10. Tables 4 to 9 will be reviewed and refined as the scenario assessment proceeds; judgments of what are main and minor changes or impacts will be described.

The preliminary tables show that the transboundary economic, social and environmental impacts caused by the considered scenarios fall into two categories:

- Main transboundary impacts, which comprise the positive and negative impacts that are caused by significant changes in hydrology or blockage of migratory fish by mainstream dams. The impacts suggest that each scenario for the foreseeable and longer term future constitutes a clear trade-off between the anticipated economic and social benefits in one or more economic sectors (hydropower, irrigation etc.), on the one hand, and the anticipated economic, environmental or social costs of changes in specific natural (biophysical) resources, on the other.
- 2) Other transboundary impacts, which comprise the positive and negative impacts that are caused by minor hydrological changes in specific areas. These impacts will be difficult to assess separately from of the larger impacts caused by the natural year-to-year flow variability and the impacts of climate change. The assessment of these impacts requires applied research, which will take time. Thus, it is difficult to see how the assessment of these impacts can influence decision-making on water resources development in the near term.

The assessment of some of the "other transboundary impacts" identified in Tables 4 to 9 cannot be based on a direct relation between the results of the hydrological assessment and their possible economic, environmental and social implications. It would require the assessment of chains of inter-related impact indicators, as pioneered in the IBFM process by the MRC's EP and WUP during the period 2004-2006. The IBFM process provides a critical link between the modeled hydrological changes and the assessment of economic, social and environmental indicators.

In the remainder of this Section, the main economic, environmental and social impacts of the nine considered development scenarios are summarized, based on the identification of the main transboundary impacts in Tables 4 to 9. The economic, environmental and social assessment of the considered development scenarios will focus on the appraisal of these impacts, using the appropriate indicators listed in Table 10 and summarized in Table 4 to 9.

The Chinese Dam Scenario and the Definite Future Scenario could create flood protection benefits and potential irrigated agricultural benefits in the LMB. The flood protection benefits are confined to the northern parts of Thailand and Lao PDR; they can be further enhanced by suitable agreements with China. On the downside, the scenarios

could create economic and environmental costs related to bank erosion in the northern parts of Thailand and Lao PDR (see Table 4).

Since these scenarios will be a reality in few years from now, there is no point in formulating a trade-off between economic, environmental and social benefits and costs. However, it is useful to assess the main impacts of the Definite Future Scenario on the mainstream in the LMB, with a view to: 1) assessing the benefits and costs and 2) providing another baseline situation against which LMB scenarios can be assessed. The assessment results can be presented as shown in Table 11.

The LMB 20-Year Plan Scenario and the alternative perspectives (the LMB 20-Year Plan Scenario without Mainstream Dams and the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB) would create significant economic and social benefits in the hydropower and irrigation sectors in all four LMB countries. On the other hand, the scenarios could result in significant economic and social costs caused by declines in migratory fish production (see Tables 5 and 6). Consequently, each of the three scenarios provides a clear trade-off between:

- Increased economic and social benefits created in the hydropower and irrigated agricultural sectors, and
- Foregone economic and social benefits in the fishery sector as a result of predicted declines in migratory fish yield.

Consideration of navigation and "garden irrigation" along mainstream banks will be considered to the extent that this will demonstrate that these are not critical to decision-making.

The assessment of the foregone benefits will be based on the preliminary results of the assessment of the decline in migratory fish production (see Section 3.4). The assessment of the increased economic benefits can be assessed using the improved hydropower and irrigation databases (see Section 2.4). The required social data is being assembled (see also Section 4.6). It is expected that during the scenario assessment research issues could be identified where it appears that there is insufficient data or no proven methods available to permit quantification of all relevant assessment indicators.

The results of the assessment of this trade-off can be presented for each of the three scenarios as shown in Tables 12 and 13, and summarized as shown in Table 14. The assessment could also include a distributional analysis of benefits and costs among population groups in each of the two countries (Table 18). The proposed tables with assessment information will be reviewed and refined as the scenario assessment proceeds.

Different scenarios can be compared and evaluated by country and sector as shown in 19 and 20. It can be expected that the benefits of the scenarios will not be equally distributed among the LMB countries. To support the discussion on the results of the scenario assessment, supporting information will be provided on: 1) the investment requirements of the scenarios in each of the countries (see Table 15) and 2) the benefits from current water use by each of the countries (see Table 16).

The **Mekong Delta Flood Management Scenario** could create significant economic and social benefits in both the Vietnam Delta and the Cambodian Delta. The possible negative transboundary impact of this scenario can be likely mitigated (see Table 7). The main trade-off in this scenario is between:

- Increased economic and social benefits of reduced levels of flood risk reduction in terms of improvement of agricultural production and other economic activities, reduction of damage to infrastructure, and the reduction of loss of life (people and livestock), on the one hand, and
- The costs of flood protection measures and the forgone benefits in the agricultural and environmental sectors, including natural soil fertilization, flushing of acid and pollutants, pest control, reductions in capture fisheries and wetland productivity, on the other.

This trade-off needs to be assessed for several sub-scenarios which will include different levels of impoundment of the floodplain. By also considering climate change impacts, a holistic approach to long-term floodplain management will be established within which potential significant infrastructural projects will be considered.

The results can be presented as shown in Table 17. The assessment could also include a distributional analysis of benefits and costs among population groups in each of the two countries (Table 18). Different scenarios can be compared and evaluated by country and sector as shown in Table 19 and 20. The proposed tables with assessment results will be reviewed and refined as the scenario assessment proceeds.

The LMB Long-Term Development Scenario and the LMB Very High Development Scenario could create basin-wide large positive and negative economic, social and environmental impacts. The main trade-off in these scenarios is between:

 Increased economic and social benefits created in the economic sectors (e.g. hydropower, agriculture, navigation, domestic and industrial water supply), on the one hand, and Various economic, environmental and social costs related to: 1) changes in the habitats and beneficial use of a variety of water-related flora and fauna species, including fish and 2) channel effects, including river bed, river bank, and coastal erosion, leading significant changes in the river and coastal geomorphology, on the other.

The various benefits and costs in this trade-off will be described, based on the results of the assessment of their hydrological impact (see Section 2.3).

4 IMPLEMENTATION OF THE SCENARIO ASSESSMENT

4.1 Two-track approach

Given the analysis in Section 3.6, the following approach to the assessment of the considered nine basin-wide development scenarios seems reasonable:

- 1) Priority assessment activities: assessment of the identified main impacts of the Definite Future Scenario and the appraisal of the identified trade-off in the remaining scenarios. The assessment of the LMB 20-Year Plan Scenario, the LMB 20-Year Plan Scenario without Mainstream Dams and the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB, needs to be completed by mid 2009 to: 1) inform the preparation of the IWRM-based Basin Strategy, 2) Phase 2 of the Strategic Environmental Assessment (SEA) of the LMB mainstream dams, and 3) possible near-term decision making on the large water resources developments in the LMB, such as mainstream dams.
- 2) Research activities: assessment of the transboundary economic, social and environmental impacts that are associated with the minor hydrological changes indentified in Tables 4 to 10, which requires research and a longer time frame to assess. Although the results will likely not influence decision-making in the near term, there is merit for MRC as a knowledge-based organization to engage in applied research on some of the identified issues, which could be relevant to the management of significant water resources developments and to longer-term decision-making on basin development.

4.2 Priority assessment activities

In accordance with the above approach, and the analysis in Chapter 3, the following assessment activities need to be implemented immediately and largely completed by the end of 2009. The activities are grouped in 7 packages of work (A1 and B1 through B6), as follows:

- A. <u>Assessment of hydrological changes</u>
- A1. **The hydrological changes** of the considered water resources development scenarios will be assessed to confirm and improve the results of the preliminary

hydrological assessment conducted in 2008. The scenarios for the foreseeable future and the longer-term will be assessed for situations with and without climate change.

- B. <u>Assessment of the main economic, environmental and social impacts</u>
- B1. The available economic, environmental and social **baseline information** will be reviewed and improved as necessary and appropriate to support the assessment of the considered development scenarios.
- B2. Assessment of the defined trade-off between the hydropower and irrigation sectors, on the one hand, and the fisheries sector, on the other in the LMB 20-Year Plan Scenario and alternative perspectives (the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB, and the LMB 20-Year Plan Scenario without Mainstream Dams).
- B3. Assessment of the identified significant economic, environmental and social impacts caused by the **Definite Future Scenario.**
- B4. Assessment of the defined trade-off in various sub-scenarios of the **Mekong Delta Flood Management Scenario** between increased economic and social benefits of reduced levels of flood risk reduction, on the one hand, and the costs of flood protection measures and the forgone benefits in the agricultural and environmental sectors, on the other.
- B5. The description of the economic, social and environmental impacts of the scenarios for the longer term, conducted in two stages: an initial report in July 2009 (B5a) and a detailed report (B5b) in February 2010.
- B6. Delivery of a triple bottom line assessment of the considered scenarios, the comparison of the scenarios by country and sector, and a description of the options for discussion and decision-making.

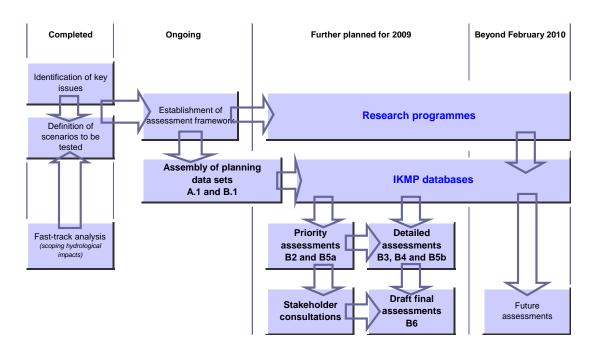
The main assessment criteria that will be used in each of the work packages are identified in Table 21. The table is based on the scenario assessment framework described in Section 3.5 and Table 10.

4.3 Work plan

The proposed work plan conforms to the overall timetabling requirements established by MRC: to report on the trade-off between mainstream dams and fisheries by July 2009

and to complete and present an overall assessment for MRC consideration by February 2010. The build-up of the work plan takes into account the following further significant considerations, which are illustrated below and in Figure 21 at the end of this report.

Flow chart for main components of the work plan for scenario assessment



The assessment process is structured around investigating the key issues independently (Work Packages B2, B3 and B4) to ensure a clear understanding of what will underpin the key decisions to be made in due course.

In parallel, an assessment will be made of the medium and long term overall development potential (B5), split into two phases: a preliminary assessment with immediately available data (B5a) followed by a more thorough analysis (once all data sets are in place (B5b). The results from B5a may prompt identification of particular issues that require more detailed investigation as a result of their apparent relevance to decision-taking.

The final assessment (B6) will draw together all of the foregoing in a concise overview of the strategic choices available to the MRC member states.

The preparation and quality assurance of the many data sets required for the assessment (B1.1 to B1.6) should be treated as work packages in themselves to: 1) ensure that the basic information is transparently assembled and placed in the IKMP database, and is readily available for all experts to use, and 2) ensure consistency of all data used in the assessments and to preserve the data platform for future use by the BDP and other MRC

Programmes. The data shown in the assessment framework (see Table 10) thus represent outputs from the data preparation packages and inputs to the assessment and trade-off analyses.

The hydrological assessment of each scenario is an activity in itself (A1), which should be reported upon by an expert hydrologist. The results (maps, time series etc) should be placed in the same information platform as the data above. There is a priority need to: 1) define the exact set-ups for each scenario (e.g. which dams and where, what irrigation demands, etc) and 2) obtain a quality assured hydrological data set for the climate change scenario(s) from EP.

Consultations with the various stakeholder groups may most usefully be held based on the findings from activities A1, B2, B5a and interim information from the other activities as may be meaningful to present. The results of the consultations will then need to feedback into the draft main report (B6).

In parallel to the BDP assessments, MRC will undertake a SEA of the mainstream dams which will consider the impacts in the broader energy sector context of the region as a whole. Clearly it is important that there is adequate sharing of information between the two assessments. Each assessment has similar reporting schedules, which will certainly help the knowledge sharing process.

4.4 Risks and uncertainties

During the assessment, various assumptions will have to be made where data and information are insufficient, inaccurate or uncertain. For example, an important assumption for the assessment of most of the considered scenarios is that the hydropower cascade on the Lancang in China will be operated to maximize electricity production within the variability of historical inflow data. Also, some data sets, such as socio-economic data, may be incomplete or inaccurate.

Areas of risk and uncertainty will be identified and analyzed during the assessment process. In the instances where assumptions or approximate data are critical to the trade-offs under examination, it will be appropriate to undertake sensitivity tests within the stated reliability or accuracy levels to assess whether varied assumptions would change the conclusion that may be reached from the trade-off.

In the reporting on the assessment results, the risks and uncertainties will be described clearly, so that decisions can be made with knowledge of the degree of reliability of the estimated benefits and costs and the effectiveness of the alternative development scenarios (in achieving the specific development objectives (see Tables 10 and 21).

4.5 Output, reporting and capacity building

In terms of outputs and reporting the following is suggested:

- The hydrological assessment and data preparation work packages (A1 and B1) should be focused on delivery of quality assured data sets to IKMP, accompanied by reports which include a commentary on the basis for the data set, the quality assurance procedures adopted, and any caveats that appear pertinent. It is imperative for future assessments that an estimate of the level of accuracy of the data is attached, as it must be anticipated that some data will be relatively approximate.
- The assessment of the identified trade-off in each scenario (B2-B5) must be presented in a consistent summary format together with a ready-prepared presentation and concise hand-out (e.g. max 5 pages) to be used in the consultations with stakeholders. In addition, each work package should present such supporting material as required to substantiate the summary information and presentations.
- The **outcomes from the final activity (B6)** would be a report that could be presented in three formats: 1) a detailed report that describes the entire assessment (process, methods, tools, data used, assumptions, results, risks and uncertainties) to be used to convince external stakeholders of the quality of the results, 2) a concise report which sets out a summary of the overall findings and the nature of the trade-offs which the MRC recommends for consideration by the member countries, and 3) a five-page brochure that summarizes the assessment process and results.

In the presentation of the various outputs and reports, use will be made of easy to interpret GIS-based maps, tables, graphs, and charts. In addition, a programme of consultations and capacity building will be implemented at the basin, national and subbasin levels to promote the understanding and acceptance of the scenario assessment results.

4.6 Data and information needs

The large majority of the data and information required for the assessments is available in various databases and documents at the MRCS (in Vientiane and Phnom Penh). In particular the socio-economic and environmental data should drawn together, and where necessary and possible updated and improved, in consultation with the NMCs. Therefore, it would be useful to establish a planning database, which will greatly facilitate and enhance the assessment and subsequent planning processes by providing a robust, transparent and auditable platform for the subsequent work. The planning

database would comprise the processed data listed in the scenario assessment framework table (Table 10).

Once established and quality assured (by the responsible Programmes in consultation with the NMCs), the data sets would be placed on the IKMP MRCS-IS and accessible to all. This would enhance consistency of subsequent analyses and provide a ready basis to a much improved planning atlas.

The data represent the outputs from the data assembly work packages (B1) and the inputs to the subsequent assessments (B2 to B5). Key data sets (irrigation, hydropower, and flood management) already exist in order to facilitate a rapid start to the B2 assessment. A listing of the data requirements as outputs for the B1 activities is given in Table 22.

The data sets should be compiled with as little aggregation of raw data as possible to enable subsequent users the greatest possible flexibility to meaningfully overlay or combine one data set with another. Different sectors will wish to combine data in different ways (e.g. socially or environmentally significant zones; flooded areas; specific land use areas; district, provincial and national administrative boundaries; watersheds and sub-watersheds; BDP sub-areas, etc). The more disaggregated the data the easier and more accurately it can be added up within these different boundaries.

It is also important that, as part of the quality assurance, an estimate is made of the accuracy of the data. Planners and assessors need to know this, so they can make judgments on the validity of conclusions drawn from trade-off assessments.

4.7 Implementation arrangements

Work Package A1. The assessment of the flow changes caused by the considered development scenarios with the DSF is being undertaken in a similar way as the preliminary hydrological assessment of some of the scenarios in 2008. The work will be led by the BDP2 modeling expert, who will work with the IKMP modeling team. Selected national modelers will review input data and modeling results and conduct sensitivity analysis. A CSIRO/IWMI team has been mobilized for the assessment of the scenarios with climate change impact.

IKMP is taking the lead in the assessment of the impact of the considered scenarios on sediment and nutrient transport, with an emphasis on sediment trapping by dams. It would also prepare guidelines for sediment management strategies to minimize erosion of the river bed and banks. The BDP team will work with IKMP and EP on the assessment of the impact of the scenarios on water quality.

Work Package B1. The BDP team is taking the lead in pulling together the relevant economic, environmental and social baseline data and information available in the MRCS and the member countries. Support will be provided by the other MRC Programmes.

Work Package B2 to B6. A multi-disciplinary team of riparian, international and MRC experts will be established in April to undertake the economic, environmental and social assessment of the considered scenarios. A Terms of References (TOR) has been prepared for each of the work packages yet to start. The implementation of each work package will be led by a senior expert, who guides the contributions of thematic teams of economic, social and environmental experts. Individual members of the expert team will be required to support the various national and regional consultation meetings and workshops events that will be organized by the BDP team. One of the senior experts will take the lead in pulling the results of work packages B2 to B5 together in a concise main report (B6). FMMP-C2 has mobilized a consultant team that will support the assessment of the Mekong Delta Flood Management Scenario and provide advice on the assessment of the longer-term scenarios.

The entire assessment will be managed by the BDP2 Coordinator with assistance of the BDP2 Economist. The BDP2 CTA will provide technical direction whenever needed. Throughout the assessment there will be frequent consultation with the NMCs through the National BDP2 Coordinators. The latter will review draft presentations and handouts and other documents with intermediate results to be used in national and regional consultations.

4.8 Implementation of the research activities

The assessment of the "other economic, environmental and social impacts" identified in Tables 4 to 9 requires research. Potential research issues have been identified in Table 10 where it appears that there is insufficient information or no proven methods available to permit quantification of the assessment indicators. Some of the research activities would include the use of improved GIS applications to delineate the (relatively small) hydrological changes and the revitalization of some of the IBFM methods and processes.

Potential research topics

Where possible, it is suggested that research is undertaken in these areas, with a view to obtaining a better understanding and more readily quantifiable indicators for future assessments. A provisional list is provided below, but others may emerge from the assessment exercise.

Specific development objective	Issue	Indicator requiring further R&D in order to quantify	
1.5 Maintain productivity of fishery sector	Impact of flow and sediment transport changes on deep	Sediment loads at specified locations on mainstream	
	pools	Net incremental economic values	
3.1 Maintain livelihoods of vulnerable resource-users	Health, food and income security	Severity of impact on health, food and income security	
2.1 Maintain water quality and acceptable flow	Water quality and flow characteristics	Water quality incl. sediment in transport in mainstream	
conditions	Protection of forests around Tonle Sap	Net incremental economic values	
2.4 Minimize channel	River bank erosion	Incremental area at risk to erosion	
effects on bank erosion		Vulnerability to bank erosion	
		Net incremental economic values	
2.5 Conservation of biodiversity	Impacts of flow management changes on endangered	Estimated number of species affected	
biodiversity	species	Incremental net economic value to tourism	

During the scenario assessment in 2009, the most important research activities will be identified and a Project Identification Notes (PINs) prepared. Some of the research activities could be implemented by the appropriate MRC Programmes. Other activities could be undertaken by other organizations with research capabilities, such as international organizations (IUCN, IWMI, WWF, etc.), universities and research institutes.

The forthcoming Finnish modeling support project (2009-2011) managed by IKMP is well placed to implement some of the already identified activities. Priority should be given to the assessment of impacts in environmentally and socially sensitive areas, such as the Tonle Sap and wetlands in Northeast Thailand.

The presence in 2009 of multi-disciplinary teams of experts will be used to confirm, and where necessary improve, the current plans for the upgrading of the DSF impact analysis and reporting tools. Once the DSF in 2010, future assessment of development scenarios can be largely carried out by using the data, models and impact analysis tools of the DSF.

4.9 Terms of reference for work plan components

Based on this Technical Note, a detailed TOR is prepared for each of the work packages yet to start. These TOR include staffing requirements and an elaboration of the tasks and

deliverables of the individual experts. The TOR will be discussed with the RTWG on 18-19 March 2009.

All work packages should commence with a detailed review of the TOR to confirm that the data are indeed available and in useable form, and that outputs are appropriately described. Any deviations should however be discussed and agreed with the BDP management.

A summary of the TOR is given below along with the proposed main objective of each work package.

Compilation of the available economic, social and environmental information (B1)

B1.4 Social baseline data and analysis of impact functions

Objective: To collect and assemble all required data and resource material in MRCS-IS, and analyze input functions for social indicators. This is to ensure that the task teams responsible for each work package have all the available information necessary to undertake the social impact assessment studies. The information collected should therefore enable work on the subsequent packages to move ahead without delay. The results of the ongoing field work on vulnerability assessment are expected to improve the social knowledge base by May 2009.

B.1.5 Economic baseline data and analysis of impact functions

Objective: To collect and assemble all required data and resource material in MRCS-IS, and analyze input functions for economic indicators. This is to ensure that the task teams responsible for each work package have all the available information necessary to undertake the economic impact assessment studies. The information collected should therefore enable work on the subsequent packages to move ahead without delay.

B.1.6 Environmental baseline data and analysis of impact functions

Objective: To collect and assemble all required data and resource material in MRCS-IS, and analyze input functions for environmental indicators. This is to ensure that the task teams responsible for each work package have all the available information necessary to undertake the environmental impact assessment studies. The information collected should therefore enable work on the subsequent packages to move ahead without delay.

Assessment of the LMB 20-Year Plan Scenario and alternative perspectives regarding the number and location of mainstream dams (B2)

Objective: To examine the social, economic and environmental trade-offs associated with the three scenarios (LMB 20-Year Plan Scenario, the LMB 20-Year Plan Scenario without Mainstream Dams and the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB) regarding the benefits and costs relating to hydropower development, fisheries, irrigation and river transport.

Assessment of impacts of the Definite Future Scenario in Northern LMB (B3)

Objective: To assess the trans-boundary social, economic and environmental impacts within Northern Thailand and Lao PDR of increased storage capacity in Upper Mekong Basin. Assess the identified opportunities (e.g. increased irrigation and flood mitigation) and the costs of mitigating the adverse impacts (e.g. river bank erosion) resulting from alternative operating strategies of upstream dams.

Assessment of the Mekong delta Flood Management Scenario (B4)

Objective: To assess the key social, economic and environmental trade-offs associated with alternative flood management options in the Mekong Delta, including both structural and non-structural measures.

<u>Description of the economic, social and environmental consequences of the scenarios for the longer term (B5)</u>

Objective: To describe the likely economic, social and environmental consequences of the LMB Long-Term Development Scenario and the LMB Very High Development Scenario. The assessment will be split into two phases: a preliminary assessment with immediately available data (B5a) followed by a more thorough analysis (once all data sets are in place (B5b). The results from B5a may prompt identification of particular issues that require more detailed investigation as a result of their apparent relevance to decision-taking.

Main Report: Triple bottom line assessment of BDP development scenarios: overview of impacts and trade offs (B6)

Objective: To present a concise description for decision makers of the likely economic, social and environmental consequences of different water-related development scenarios in the medium (20 years) and long term (50 years) in order to facilitate informed discussion on the trade-offs that may be necessary to achieve the objectives of 1995 Mekong Agreement.

4.10 Estimated expert requirements

The expert requirements have been estimated for each work package. In total 130 person months would be required, to be delivered by individually recruited riparian and international consultants.

39

Table 1: Summary of scenario components

						Scenario Components
No.	Scenario	Time	Clin	nate		D 11 ()
		Horizon	1986-00	2010-50	Demands	Proposed Intervention
1	Baseline Scenario	Baseline	√		Year 2000 • Water supply • Irrigation	Year 2000 infrastructure • 18 dams for hydropower generation and irrigation • Flood management infrastructure in the Viet Nam Delta
2	Chinese Dam Scenario	Definite Future	✓		Year 2008 • Water supply	Baseline plus • 10 existing, under construction and planned hydropower dams in the Upper Mekong Basin
3	Definite Future Scenario	next 5-10 yrs	✓		Irrigation	Chinese Dam Scenario plus 18 existing and under construction tributary dams in the LMB Update flood management infrastructure in the Viet Nam Delta
4	LMB 20-Year Plan Scenario	Foreseea	✓	✓	Year 2030 • Water supply • Irrigation	Definite Future Scenario plus 11 LMB mainstream hydropower dams 20-year plan hydropower dams in LMB tributary 20-year plan intra-basin diversions 20-year plan flood management infrastructure in the Mekong Delta
5	LMB 20-Year Plan Scenario without Mainstream Dams	ble Future	✓	✓		LMB 20-Year Plan Scenario excluding • 11 LMB mainstream hydropower dams
6	LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB	next 20 yrs	✓	✓		LMB 20-Year Plan Scenario excluding • 5 LMB mainstream hydropower dams in the Middle and Lower LMB
7	Mekong Delta Flood Management Scenario		✓	✓		LMB 20-Year Plan Scenario plus Various flood management infrastructure in the Mekong Delta Major outfall canals to divert flood waters towards the Gulf of Thailand and/or the Vam Co River
8	LMB Long-Term Development Scenario	Long- Term Future next 50 yrs or	✓	✓	Year 2060 or more • Water supply • Irrigation	LMB 20-Year Plan Scenario plus Feasible potential hydropower dams in LMB tributary Feasible potential intra- and/or inter-basin diversions Feasible potential flood management infrastructure along the mainstream
9	LMB Very High Development Scenario	more	✓	✓		LMB 20-Year Plan Scenario plus Full potential hydropower dams in LMB tributary Full potential intra- and/or inter-basin diversions Full potential flood management in frastructure along the mainstream

Table 2: Main water resource developments in the considered scenarios

Country	Baseline Situation		e Future ation	Scen	Scenarios for the Foreseeable Future (20 years)			Longer Te	Longer Term Scenarios (50 years)			
				LMD 20	LMP 20 V	LMD 20 V	Mil Dilli	LMDL	LMDE	Climate		
	Baseline	Chinese	Definite	LMB 20-	LMB 20-Year	LMB 20 Year	Mekong Delta	LMB Long-	LMB Extreme	Climate		
	Scenario	Dam	Future	Year Plan	Plan Scenario	Plan Scenario	Flood	Term	Development	Change		
		Scenario	Scenario	Scenario	without	without	Management	Development	Scenario	Scenarios		
					Mainstream	Mainstream	Scenario	Scenario				
					Dams in the	Dams						
					Middle and							
					Lower LMB							
China												
Hydropower (MW)												
Hydropower												
storage (bcm)												
Irrigation wet												
season ('000 ha)												
Irrigation dry												
season ('000 ha)												
Flood protection												
('000 ha)												
Water supply												
(mcm)												
Cambodia												
Hydropower (MW)												
Hydropower												
storage (bcm)												

Country	Baseline	Definit	e Future	Scen	Scenarios for the Foreseeable Future (20 years)			Longer Te	Longer Term Scenarios (50 years)		
	Situation	Situ	ation								
	Baseline Scenario	Chinese Dam	Definite Future	LMB 20- Year Plan	LMB 20-Year Plan Scenario	LMB 20 Year Plan Scenario	Mekong Delta Flood	LMB Long- Term	LMB Extreme Development	Climate Change	
		Scenario	Scenario	Scenario	without	without	Management	Development	Scenario	Scenarios	
					Mainstream	Mainstream	Scenario	Scenario			
					Dams in the	Dams					
					Middle and						
					Lower LMB						
Irrigation wet season ('000 ha)											
Irrigation dry season ('000 ha)											
Flood protection ('000 ha)											
Water supply (mcm)											
Lao PDR											
Hydropower (MW)											
Hydropower storage (bcm)											
Irrigation wet season ('000 ha)											
Irrigation dry season ('000 ha)											
Flood protection ('000 ha)											
Water supply (mcm)											

Country	Baseline		e Future	Scen	Scenarios for the Foreseeable Future (20 years)			Longer Term Scenarios (50 years)			
	Situation Baseline Scenario	Chinese Dam Scenario	Definite Future Scenario	LMB 20- Year Plan Scenario	LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and	LMB 20 Year Plan Scenario without Mainstream Dams	Mekong Delta Flood Management Scenario	LMB Long- Term Development Scenario	LMB Extreme Development Scenario	Climate Change Scenarios	
					Lower LMB						
Thailand											
Hydropower (MW)											
Hydropower storage (bcm)											
Irrigation wet season ('000 ha)											
Irrigation dry season ('000 ha)											
Flood protection ('000 ha)											
Water supply (mcm)											
Vietnam											
Hydropower (MW)											
Hydropower storage (bcm)											
Irrigation wet season ('000 ha)											

Country	Baseline Situation		Definite Future Situation		arios for the Fore	eseeable Future (2	Longer Term Scenarios (50 years)			
	Baseline	Chinese	Definite	LMB 20-	LMB 20-Year	LMB 20 Year	Mekong Delta	LMB Long-	LMB Extreme	Climate
	Scenario	Dam	Future	Year Plan	Plan Scenario	Plan Scenario	Flood	Term	Development	Change
		Scenario	Scenario	Scenario	without	without	Management	Development	Scenario	Scenarios
					Mainstream	Mainstream	Scenario	Scenario		
					Dams in the	Dams				
					Middle and					
					Lower LMB					
Irrigation dry season ('000 ha)										
Flood protection										
('000 ha)										
Water supply										
(mcm)										

Table 3: Schedule of hydrological assessments

Scoping and planning of the assessment of basin-wide development scenarios Basin Development Plan Programme, Phase 2

Ref	Title	Hydrology		Dams		Irrigation and water supply	Flood control works
		.,,	China	Mainstream	Tributary	demands	
100	Baseline scenario	Standard 1985-00	No addition	None	Existing in 2000	As in 2000	No addition
200	Chinese Dam scenario	Standard 1985-00	Max power	None	Existing in 2000	As in 2006-07	No addition
201		Standard 1985-00	Max flood control	None	Existing in 2000	As in 2006-07	No addition
300	Definite future scenario	Standard 1985-00	Max power	None	Existing + under construction	As in 2006-07	No addition
400	LMB 20-year plan scenario	Standard 1985-00	Max power	All 11 dams	Existing + planned by 2030*	Existing + planned by 2030*	Existing + planned by 2030*
401		Climate change	Max power	All 11 dams	Existing + planned by 2030*	Existing + planned by 2030*	Existing + planned by 2030*
500	LMB 20-year plan scenario without	Standard 1985-00	Max power	None	Existing + planned by 2030*	Existing + planned by 2030*	Existing + planned by 2030*
501	mainstream dams	Climate change	Max power	None	Existing + planned by 2030*	Existing + planned by 2030*	Existing + planned by 2030*
600	LMB 20-year plan scenario without	Standard 1985-00	Max power	All u/s of VTE	Existing + planned by 2030*	Existing + planned by 2030*	Existing + planned by 2030*
601	mainstream dams in Middle and Lower LMB	Climate change	Max power	All u/s of VTE	Existing + planned by 2030*	Existing + planned by 2030*	Existing + planned by 2030*
700	Mekong delta flood management scenario	Standard 1985-00	Max power	None	Existing + planned by 2030*	Existing + planned by 2030**	Existing + planned by 2030 + Option 1
701		Standard 1985-00	Max power	None	Existing + planned by 2030*	Existing + planned by 2030**	Existing + planned by 2030 + Option 2
702		Standard 1985-00	Max power	None	Existing + planned by 2030*	Existing + planned by 2030**	Existing + planned by 2030 + Option 3
703		Standard 1985-00	Max power	None	Existing + planned by 2030*	Existing + planned by 2030**	Existing + planned by 2030 + Option 4
704		Climate change	Max power	None	Existing + planned by 2030*	Existing + planned by 2030**	Emerging best option A
705		Climate change	Max power	None	Existing + planned by 2030*	Existing + planned by 2030**	Emerging best option B
800	LMB long-term development scenarios	Standard 1985-00	Max power	None	Existing + expected by 2060	Existing + expected by 2060	Existing + expected by 2060
801	50-year horizon	Climate change	Max power	None	Existing + expected by 2060	Existing + expected by 2060	Existing + expected by 2060
900	LMB very high development scenarios	Standard 1985-00	Max power	None	Full potential	Full potential	Existing + expected by 2060
901	50-year horizon	Climate change	Max power	None	Full potential	Full potential	Existing + expected by 2060
1000	Alternative scenarios						
1001							
1002	etc						
.552							
23	scenario runs						

Notes: * the term planned here refers to that in each country's own plans

^{**} in the case of flood control assessments, the irrigation area comprises that which is in each country's plans plus that in addition made possible by the flood control work

Table 4: Preliminary scoping of the main and minor hydrological changes and the associated transboundary economic, environmental and social impacts caused by **the Chinese Dam Scenario and the Definite Future Scenario**¹⁰

Related economic, environmental and social impacts	Relevant assessment indicators (see Table 10)	Main trade-off
Potential economic benefits in the irrigated agricultural sector throughout the LMB	 Changes in irrigable area and yields (irrigated area (ha), production (tons), net economic value (million USD/year) Changes in employment in the various economic water-related sectors (number of jobs created, including for locals) 	There is no point in defining a trade-off. The Definite Future Scenario will become a reality within 5 to 10 years from now. However, it is useful to
Possibly economic and environmental costs related to increased bank erosion, in particular in the northern part of Thailand and Lao PDR	Changes in sediment load at specific locations along the mainstream (net economic value (million USD/year)	assess the main impacts of the scenarios on the mainstream in the LMB; the purpose is to: 1) assess their
The mitigating effect of the upstream storages could be extended for the entire wet season through a reservoir operation strategy that includes flood control, which would require suitable agreements with China	Changes in flood risk reduction (net economic value (million USD/year)	benefits and costs and 2) provide another baseline situation against which LMB scenarios can be assessed
	Potential economic benefits in the irrigated agricultural sector throughout the LMB Possibly economic and environmental costs related to increased bank erosion, in particular in the northern part of Thailand and Lao PDR The mitigating effect of the upstream storages could be extended for the entire wet season through a reservoir operation strategy that includes flood control, which would require suitable	Potential economic benefits in the irrigated agricultural sector throughout the LMB Changes in irrigable area and yields (irrigated area (ha), production (tons), net economic value (million USD/year) Changes in employment in the various economic water-related sectors (number of jobs created, including for locals) Possibly economic and environmental costs related to increased bank erosion, in particular in the northern part of Thailand and Lao PDR The mitigating effect of the upstream storages could be extended for the entire wet season through a reservoir operation strategy that includes flood control, which would require suitable agreements with China Changes in employment in the various economic water-related sectors (number of jobs created, including for locals) Changes in sediment load at specific locations along the mainstream (net economic value (million USD/year) Changes in flood risk reduction (net economic value (million USD/year)

 $^{^{10}}$ Tables 4 to 9 will be reviewed and refined as understanding improves during assessments

Main hydrological changes (see modelling results of fast tracked scenarios at www.mrcmekong.org)	Related economic, environmental and social impacts	Relevant assessment indicators (see Table 10)	Main trade-off
in the <i>northern part of Thailand and Lao PDR</i> (see above) decrease to 10% in the <i>Vietnam Delta</i>	factor against salinity intrusion in the Vietnam Delta, which is difficult to quantify in terms of economic and environmental benefits	of salinity intrusion (areal extent (hectares), net economic value (million USD/year)	
Increase in the water level during the dry season in the <i>northern parts of Thailand and Lao PDR</i> of about 0.5 meter. The increase is small compared to the historically observed seasonal variation (between wet and dry seasons) of about 10 meter	Potential economic benefits in the navigation and tourism sectors in the northern parts of Thailand and Lao PDR Possibly negative economic and environmental impacts to wetlands and river bank gardens in the northern parts of Thailand and Lao PDR	 Changes in safe draught condition for different categories of ships (net economic value (million USD/year) Changes in areal extent and production of wetlands (areal extent (hectares), net economic value (million USD/year) 	
Relatively small changes (< 10%) in the volume, duration and timing of the flood pulse in <i>Cambodia</i> (<i>Tonle Sap Lake and Cambodian Delta</i>) and the <i>Vietnam Delta</i> . The calculated changes are less than the historically observed natural year-to-year flow variability.	Positive and negative economic, environmental and social impacts, which are difficult to quantify separately from of the larger impacts caused by the natural year-to-year flow variability.	 Changes in capture fisheries and aquaculture production (production (tons), net economic value (million USD/year) Changes in subsistence livelihoods depending on the use of natural resources from flood plains, wetlands, streams, etc. (number of lost subsistence livelihoods and/or reductions in food security and cash income) Changes in areal extent and production of wetlands (areal extent (hectares), net 	

Main hydrological changes	Related economic, environmental and	Relevant assessment indicators	Main trade-off
(see modelling results of fast tracked	social impacts	(see Table 10)	
scenarios at www.mrcmekong.org)			
		economic value (million USD/year)	
		Changes in sediment load at specific	
		locations along the mainstream, depth	
		of deep pools in the mainstream, areal	
		extent of periodically flooded forests	
		around Tonle Sap (net economic value	
		(million USD/year)	

Table 5: Preliminary scoping of the main and minor hydrological changes and the associated transboundary economic, environmental and social impacts caused by **the LMB 20-Year Plan Scenario and the LMB 20-Year Plan without Mainstream Dams in the Middle and Lower LMB Scenario¹¹**

Main hydrological changes	Related economic, environmental and		Relevant assessment indicators	Main trade-off
(see modelling results of fast tracked	social impacts		(see Table 10)	
scenarios at www.mrcmekong.org)				
The hydrological changes caused by	The economic and social impacts could	•	Changes in hydropower generating	The main trade-off in these
mainstream dams in the LMB are	be very significant throughout the LMB,		capacity and hydroelectricity generation	scenarios is between:
relatively small (see below). The main	depending on the location and number		(installed capacity (MW), production	
impact of the formulated mainstream	of dams. The impacts need to be		(GWh), net economic value (million	the economic and social
dam scenarios is a likely significant	assessed, taking into account: 1)		USD/year)	benefits created in the
basin-wide reduction in migratory fish	decreases in migratory fish production	•	Changes in irrigable area and yields	hydropower and irrigated
yield, due to the blockage of fish	due to non-water related factors,		(irrigated area (ha), production (tons), net	agricultural sectors
migration by dams, which is difficult			economic value (million USD/year)	
to mitigate. The possible declines in		•	Changes in capture fisheries and	and
fish yield are being predicted			aquaculture production (production	
			(tons), net economic value (million USD/year	the economic and social
	2) the adaptability of fish species to new	•	Changes in employment in the various	costs resulting from
	environments, and 3) increases		economic water-related sectors above	decreases in total fish
	aquaculture, including reservoir and		(agriculture, hydropower, fisheries)	production (capture and
	irrigation field fisheries		(Number of jobs created (including for locals)	aquaculture)
		•	Changes in subsistence livelihoods	
			depending on the use of natural	
			resources from flood plains, wetlands,	

 $^{^{11}}$ Tables 4 to 9 will be reviewed and refined as understanding improves during assessments

Main hydrological changes (see modelling results of fast tracked scenarios at www.mrcmekong.org)	Related economic, environmental and social impacts	Relevant assessment indicators (see Table 10)	Main trade-off
O O		streams, etc. (number of lost subsistence livelihoods and/or reductions in food security and cash income)	
Relatively small (<5%) flow and level changes in the mainstream <i>in the LMB</i> ; the changes are a fraction of the historically observed natural year-to-year flow variability	The economic, environmental and social benefits and costs are difficult to quantify separately from of the larger impacts caused by the natural year-to-year flow variability	Most of the criteria listed in Table 10	
Small (<10%) reduction of the duration of salinity intrusion in a small (<10%) part of the <i>Vietnam Delta</i>	The economic and environmental benefits, if any, are difficult to quantify	Changes in the areal extent and damage of salinity intrusion (areal extent (hectares), net economic value (million USD/year)	
Small changes (< 10%) in the volume, duration and timing of the flood pulse in <i>Cambodia</i> (<i>Tonle Sap Lake and</i> <i>Cambodian Delta</i>) and the Vietnam	Positive and negative economic, environmental and social benefits and costs are difficult to quantify separately from of the larger impacts caused by	 Changes in capture fisheries and aquaculture production (production (tons), net economic value (million USD/year) Changes in subsistence livelihoods 	
Delta. The calculated changes are a fraction of the historically observed natural year-to-year flow variability Also habitats, including wetlands, may change, as a result of changes in fish	Also the impact of these habitat changes are difficult to assess	depending on the use of natural resources from flood plains, wetlands, streams, etc. (number of lost subsistence livelihoods and/or reductions in food security and cash income)	
biodiversity and biomass		 Changes in areal extent and production of wetlands (areal extent (hectares), net economic value (million USD/year) Changes in sediment load at specific locations along the mainstream, depth of deep pools in the mainstream, areal 	

Main hydrological changes	Related economic, environmental and	Relevant assessment indicators	Main trade-off
(see modelling results of fast tracked	social impacts	(see Table 10)	
scenarios at www.mrcmekong.org)			
		extent of periodically flooded forests	
		around Tonle Sap (net economic value	
		(million USD/year)	
The dams may cause <i>local changes</i> in	If the dams are designed to pass on	Changes in sediment load at specific	
sediment transport and water quality.	sediments (which is necessary because	locations along the mainstream, depth of	
	their upstream reservoirs are small),	deep pools in the mainstream, areal	
	and are equipped with an aeration	extent of periodically flooded forests	
	system, then economic and	around Tonle Sap (net economic value	
	environmental costs will be small and	(million USD/year)	
	difficult to estimate.	Changes in key regional water quality	
		parameters at specific locations (salinity,	
		dissolved oxygen, turbidity and	
		temperature (and associated units), net	
		economic value (million USD/year)	

Table 6: Preliminary scoping of the main and minor hydrological changes, and the associated transboundary economic, environmental and social impacts of **the LMB 20-Year Plan without Mainstream Dams Scenario**¹²

Main hydrological changes	Related economic, environmental and	Relevant assessment indicators	Main trade-off
(see modelling results of fast tracked	social impacts	(see Table 10)	
scenarios at www.mrcmekong.org)			
This scenario causes relatively small	The economic and social impacts could	Changes in hydropower generating	The main trade-off in these
hydrological changes beyond a daily	be very significant throughout the LMB,	capacity and hydroelectricity generation	scenarios is between:
time frame (see below). The reduction	depending on the location and number	(installed capacity (MW), production	
in migratory fish yield, due to the	of dams.	(GWh), net economic value (million	the economic and social
blockage of fish migration by tributary		USD/year)	benefits created in the
dams, could be significant, although		Changes in irrigable area and yields	hydropower and irrigated
the reduction would be considerable		(irrigated area (ha), production (tons), net	agricultural sectors
less severe than in the 20 – Year Plan		economic value (million USD/year)	
Scenario.		Changes in capture fisheries and	and
		aquaculture production (production	
		(tons), net economic value (million	the economic and social
		USD/year)	costs resulting from
		Changes in employment in the various	decreases in total fish
		economic water-related sectors above	production (capture and
		(agriculture, hydropower, fisheries)	aquaculture)
		(Number of jobs created (including for locals)	
		Changes in subsistence livelihoods	
		depending on the use of natural	
		resources from flood plains, wetlands,	

 $^{^{\}rm 12}$ Tables 4 to 9 will be reviewed and refined as understanding improves during assessments

Main hydrological changes (see modelling results of fast tracked	Related economic, environmental and social impacts	Relevant assessment indicators (see Table 10)	Main trade-off
scenarios at www.mrcmekong.org)	•	,	
		streams, etc. (number of lost subsistence livelihoods and/or reductions in food security and cash income)	
Relatively small (<5%) flow and level changes in the mainstream <i>in the LMB</i> ; the changes are a fraction of the historically observed natural year-to-year flow variability	The economic, environmental and social benefits and costs are difficult to quantify separately from of the larger impacts caused by the natural year-to-year flow variability	Most of the criteria listed in Table 10	
Small (<10%) reduction of the duration of salinity intrusion in a small (<10%) part of the <i>Vietnam Delta</i>	The economic and environmental benefits, if any, are difficult to quantify	Changes in the areal extent and damage of salinity intrusion (areal extent (hectares), net economic value (million USD/year)	
Small changes (< 10%) in the volume, duration and timing of the flood pulse in <i>Cambodia</i> (<i>Tonle Sap Lake and Cambodian Delta</i>) and the Vietnam Delta. The calculated changes are a fraction of the historically observed natural year-to-year flow variability	Positive and negative economic, environmental and social benefits and costs are difficult to quantify separately from of the larger impacts caused by the natural year-to-year flow variability	 Changes in capture fisheries and aquaculture production (production (tons), net economic value (million USD/year) Changes in subsistence livelihoods depending on the use of natural resources from flood plains, wetlands, streams, etc. (number of lost subsistence livelihoods and/or reductions in food security and cash income) Changes in areal extent and production of wetlands (areal extent (hectares), net economic value (million USD/year) Changes in sediment load at specific 	

Main hydrological changes	Related economic, environmental and	Relevant assessment indicators	Main trade-off
(see modelling results of fast tracked	social impacts	(see Table 10)	
scenarios at www.mrcmekong.org)			
		deep pools in the mainstream, areal	
		extent of periodically flooded forests	
		around Tonle Sap (net economic value	
		(million USD/year)	
Reduction in migratory fish yield <i>in</i>	Negative economic and social impacts	Changes in capture fisheries and	
the LMB, due to the blockage of fish	throughout the LMB, depending on the	aquaculture production (production	
migration by tributary dams, which is	location and number of dams, which	(tons), net economic value (million	
difficult to mitigate.	are difficult to assess	USD/year)	

Table 7: Preliminary scoping of the main and minor hydrological changes, and the associated transboundary economic, environmental and social impacts caused by **the Mekong Delta Flood Management Scenario**¹³

Main hydrological changes	Related economic, environmental and	Relevant assessment indicators	Main trade-off
(see FMMP C2 modelling results 2008)	social impacts	(see Table 10)	
To be confirmed. The management of	It is expected that with appropriate	Changes in flood risk reduction (net	The main trade-off is
floods beyond the early floods may	mitigating measures, the transboundary	economic value (million USD/year)	between:
cause significant hydrological changes	economic, environmental and social	Changes in irrigable area and yields	
at both sides of the	impacts are relatively small	(irrigated area (ha), production (tons),	The economic and social
Vietnamese/Cambodian border. The		net economic value (million USD/year)	benefits of reduced levels of
changes result essentially from the loss	At the national level there will be	Changes in employment in the various	flood risk reduction in
of storage capacity during the different	changes in the beneficial use of a	economic water-related sectors above	terms of improvement of
stages of the floods. Retention options	variety of water-related flora and fauna	(agriculture, hydropower, fisheries)	agricultural production and
to compensate for the lost storage	species, in particular in wetlands, as	(Number of jobs created (including for	other economic activities,
capacity are hardly available.	well as benefits foregone in the	locals)	reduction of damage to
Therefore, significant compensating	agricultural sector	Changes in capture fisheries and	infrastructure, and the
measures are needed, such as the		aquaculture production (production	reduction of loss of life
diversion of floodwaters in the border		(tons), net economic value (million	(people and livestock)
zone towards the Gulf of Thailand and		USD/year)	
/or the Vam Co River.		Changes in subsistence livelihoods	and
		depending on the use of natural	
Various options for flood management		resources from flood plains, wetlands,	Economic, environmental
will need to be studied in sub-		streams, etc. (number of lost subsistence	and social costs resulting
scenarios		livelihoods and/or reductions in food security	from 1) investments in
		and cash income)	flood protection measures

 $^{^{\}rm 13}$ Tables 4 to 9 will be reviewed and refined as understanding improves during assessments

Main hydrological changes	Related economic, environmental and	Relevant assessment indicators	Main trade-off
(see FMMP C2 modelling results 2008)	social impacts	(see Table 10)	
		 Changes in areal extent and production of wetlands (areal extent (hectares), net economic value (million USD/year) Changes in the areal extent and damage of salinity intrusion (areal extent (hectares), net economic value (million USD/year) 	and 2) benefits foregone, including natural soil fertilization, flushing of acid and pollutants, pest control, reductions in capture fisheries and wetland productivity
To be determined. With appropriate mitigating measures in place, developments in Cambodia have a small impact on flood risks in Vietnam and vice versa	The resulting economic, environmental and social impacts are largely national in nature	Most of the assessment criteria listed in Table 10.	

Table 8: Preliminary scoping of the main and minor hydrological changes, and the associated transboundary economic, environmental and social impacts caused by **the LMB Long-Term Development Scenario**¹⁴

Main hydrological changes	Related economic, environmental and	Relevant assessment indicators	Main trade-off
	social impacts	(see Table 10)	
To be determined. Similar but larger	Increased levels of positive and	Most of the assessment criteria listed in	The main trade-off in these
changes are expected as predicted for	negative economic, environmental and	Table 10.	scenarios is between:
the foreseeable future scenarios.	social impacts from water resources		
Increased irrigation demand may still	development in comparison with the		the economic and social
be balanced by increases of dry season	impacts described for the foreseeable		benefits created in the
flows due to hydropower	future scenarios		economic sectors (e.g.
development. Changes in sediment			hydropower, agriculture,
transport and water quality become			navigation, domestic and
more important issues			industrial water supply)
To be determined	To be determined	Most of the assessment criteria listed in Table 10.	and
			Various costs related to 1)
			changes in the habitats and
			beneficial use of a variety of
			water-related flora and
			fauna species, including
			fish and 2) channel effects,
			including river bed, river
			bank, and coastal erosion

¹⁴ Tables 4 to 9 will be reviewed and refined as understanding improves during assessments

Table 9: Preliminary scoping of the main and minor hydrological changes and the associated transboundary economic, environmental and social impacts of **the LMB Very High Development Scenario**¹⁵

Main hydrological changes	Related economic, environmental and social impacts	Relevant assessment indicators (see Table 10)	Main trade-off
To be determined. Basin-wide, large	Large basin-wide economic, social and	All assessment criteria listed in Table 10	The main trade-off in these
changes of the flow and levels in the	environmental impacts. This scenario		scenarios is between:
mainstream, sediment transport, water	would transform the LMB. As a result,		
quality, the working of the Tonle Sap,	opportunities for "living with floods"		the economic and social
and flooding and salinity intrusion in	and subsistence agriculture/fisheries		benefits created in the
the delta. This scenario includes major	would be confined to a few protected		economic sectors (e.g.
water resources developments, some	areas.		hydropower, agriculture,
of which may help mitigating increases			navigation, domestic and
in the size and frequency of floods			industrial water supply)
caused by climate change and			
sustaining historically observed			and
minimum flows in the Mekong Delta			Economic, environmental
			and social costs related to 1)
Not relevant	Not relevant	Not relevant	changes in the habitats and
			beneficial use of a variety of
			water-related flora and
			fauna species, including
			fish and 2) changes in the
			river and coastal
			geomorphology

 $^{^{15}}$ Tables 4 to 9 will be reviewed and refined as understanding improves during assessments

Table 10: Scenario assessment framework (goal, objectives, issues, indicators and data requirements)

Scoping and planning of the assessment of basin-wide development scenarios
Outline quantification
Basin Development Plan Programme, Phase 2
Cannot be quantified, expert judgement ne

Can be calculated with reasonable detail	Geo-referenced data (GIS)	3
Outline quantification only	Time-series data	2
Cannot be quantified, expert judgement needed	Defined relationship (with or without spatial applicability)	1

Pi	rimary		Asse	essment Criteria		Indicat	ors to be	used in	n each	assessi	ments	_ 2	Main processed data requirements for assessments
	jectives	Specific development objective	Issue	Indicator	Unit		and lev		- 1			R&D neede	Tasks A1 and B1
	· ·	objective	_	Description	Onk	B2		B4		B5b ▼		_	
_		1.1 Increase irrigated	Irrigable area, production	Incremental area	'000 ha	2	3	3	3	3	3		Irrigated areas, cropping patterns and yields by locality
		agricultural production	tonnage and value	Incremental crop production	'000 ton	2							Rainfed areas, cropping patterns and yields by locality
				Net incremental economic value	NPV US\$million	2							Maximum potential irrigable area by locality
													Feasible areas irrigated from DSF
													Digital elevation model
													Economic NPV of each cropping pattern per rainfed area
_													Economic NPV of each cropping pattern per irrigable area
bottom line)		1.2 Increase	Hydropower capacity, power	Incremental installed capacity	MW	3	3		3	3	3		Installed capacity of existing and proposed sites (geo-referenced)
≡		hydropower production	generated and value	Incremental power generated	GWh/year		3						Investment and recurrent costs, construction periods (years)
E				Net incremental economic value	NPV US\$million		3						Generating parameters at each site (head, efficiency)
Ħ	Ē							ľ					Operating rules of existing and proposed dams
ă	pment												Flows at hydropower sites
development (triple	용												Economic NPV of energy generated per unit of energy under assumed operating rules
Ē	develo	1.3 Improve navigation	River transport	Incremental navigable days by class	'000 boat-days	2	2		2	2	2		Mainstream depth survey data
Ę	g		·	Net incremental economic value	NPV US\$million	2	2		2	2	2		Draughts required for different categories of boats
ē	Ü							ľ					Economic value of incremental river traffic by category
E	conomic												Incremental river traffic by class by reaches for by monthly minimum draughts (and
0	Ĕ												continuity requirements)
Š	ပိ	1.4 Decrease damages	Extent and duration of annual	Average area flooded annually to max 0.5-0.9m depth	'000 ha								Flood damage per unit area by depth and duration of flooding and by land use
		by floods	flooding by class	Average area flooded annually > max 0.9m depth	'000 ha								Changes in area, depth, duration from DSF mapping
Optimal				Incremental net economic value of flood damage	NPV US\$million								Mapping of the economic value of land use in flood prone areas
Ē													Economic capital and recurrent costs of flood management works
8	-	1.5 Maintain productivity	Capture fisheries and	Incremental annual average capture fish availability	'000 ton								Relationship between flow/flood conditions and capture fish production/ha by location
_		of fishery sector	aquaculture production										
				Incremental annual average aquaculture production	'000 ton						3		Tributary map with natural and man-made obstructions
				Net incremental economic value	NPV US\$million			3			3		Changes in flow conditions from DSF, obstructions from dams etc
				Net incremental economic value	14F V OSQUIIIIOH	,		-	٠,	٠,	٠,		Productivity of aquaculture, reservoir fishery and irrigation field fishery
													Economic NPV of capture fish production per ton by fish class
													Economic NPV of acquaculture production per ton by fish class

Table 10: Selected policy relevant, user driven, and measurable assessment criteria and main data requirements (Contd.)

	Prima		Assessment Criteria Indicators to be used in each assessment			ments	_ =	Main processed data requirements for assessments						
Goal	Objectiv		Specific development	Issue	Indicator] .			detail ex			물 힐	Tasks A1 and B1
	,		objective	13500	Description	Unit	B2	B3	B4	B5a	B5b	B6	_ =	,
П			2.1 Maintain water quality and acceptable flow conditions	Water quality Flow characteristics	Water quality incl. sediment in transport in mainstream Key flow charcateristics (to be defined)	Trend Trend				2	3	3	R	Existing water quality records DSF mapping outputs Comparison of flow charactristics (eg min/max flows flood pulses, etc) from DSF
				Protection of forests around Tonle Sap	Forest flooded for specified depth duration at Tonle Sap Net incremental economic values	'000 ha NPV US\$million				2	2	2	R	Land use mapping Changes in key water regime indicators from DSF time-series and mapping Economic values of the impacts of channel effects
			2.2 Maintain wetland productivity and ecosystem services	Productivity of wetland ecosystems	Incremental wetlands with required depth-duration Net incremental economic value	'000 ha NPV US\$million			3	2	3	3		Wetland mapping and identification of wetland types Changes in key water regime indicators, such as timing, from DSF mapping Unit economic value of the goods and services of identified wetland types
	line)	ntal protection		Impact of flow and sediment transport changes on deep pools	Sediment loads at specified locations on mainstream Water levels at specified locations on mainstream Net incremental economic values	Trend m Trend		3 }		3	3	3 }	R R	Deep pools mapping Existing sediment records Mainstream depth survey data Changes in key water regime indicators from DSF time-series and mapping Economic values of the impacts of channel effects
	pottom	Environn	2.3 Manage salinity intrusion in the Mekong delta	Impact of salinity intrusion on land use potential	Area within delta within thresholds of salinity levels Net incremental economic value	'000 ha NPV US\$million			3	2	3			Land use mapping Changes in timing, areal extent, duration and salinity concentration from DSF Impact of saline intrusion on land use Economic value of land use per unit area
lopment		2. E	2.4 Minimize channel effects on bank erosion	River bank erosion	Incremental area at risk to erosion Vulnerability to bank erosion Net incremental economic values	'000 ha Trend Trend		2		1	2	2 1	R R R	Existing sediment records Erosion vulnerability mapping Land use mapping Changes in key water regime parameters Economic values of the impacts of channel effects
Sustainable development	imal develo		biodiversity	Impacts of flow management changes on endangered species	Incremental area of suitable habitats Estimated number of species affected Incremental net economic value of habitat areas	'000 ha no. NPV US\$million			2 2 2	, i	2 2 2	2 2 2	R R	Current status of endanger species and risks of extinction Relevant habitat mapping Dependence of species on flow conditions Economic values of wetlands and other ecosystems
Sustai	·		3.1 Maintain livelihoods of vulnerable resource- users	Health, food and income security	No. of people affected Severity of impact on health, food and income security	'000 h/h Trend			3	2	3	3	R	Household dependency on key resources (fish, other aquatic animals, flood recession agriculture, river bank gardens and aquatic plants) in respect of numbers of h/h affected, per capita consumption and proportions of resources consumed Resilience of households to reduced abundance of resource (health, nutrition, food security, social status, extent of supportive services and access to alternative livelihood opportunities Census and demographic data
		cial	3.4 Increased employment generation in water related sectors	Incremental sustainable employment from water resource interventions	Incremental number of people engaged in: Agriculture Fisheries Water-related service industries Tourism	'000 '000 '000			3 3 3 3	7	3 3 3 3	3 3 3 3		Maps of occurrence of relevant hydrological changes from DSF National census data Employment requirement per unit of production for each sector Output data from other assessments
	4 Equitable		4.1 Ensure that all four LMB countries benefit from the development of water and related resources	Aggregate benefits by country	Summation of incremental net economic benefits Summary of non-quantifiable impacts	NP∀ US\$million Trends	3			3	3	3		National, administrative and planning boundaries All as above
	4 6	2												61

Table 11: Assessment of the main economic, social and environmental benefits and costs of the Definite Future Scenario for the upper part of the LMB (as identified in Table 4)¹⁶

Criteria	Northern Thailand	Northern Lao PDR	China
NPV ¹⁷ of decreases in flood damage under an operating strategy of the Xiaowan and			
Nuozhadu Hydropower Projects aimed at maximizing power production by the hydropower			
cascade in the Upper Mekong Basin (million US\$)			
NPV of decreases in flood damage under an operating scenario of the Xiaowan and Nuozhadu			
Hydropower Projects that includes flood management (million US\$)			
NPV of increases in irrigation, using part of the increased dry season flow (million US\$)			
Jobs created (#)			
NPV of a reduced quantity and reliability of electricity of power production by the			
hydropower cascade in the Upper Mekong Basin due to flood management services (million			
US\$)			
NPV of the cost of increased bank erosion due to decreases in sediment transport			
Jobs lost (#)			
Totals			
NPV (million US\$)			
Employment balance (#)			

¹⁶ This table will be reviewed and refined as the assessment proceeds

¹⁷ The Net Present Value (NPV) is calculated by subtracting the discounted value of the 30-year cost stream from the discounted value of the 30-year benefit stream

Table 12: Assessment of the main economic benefits and costs of the LMB 20-Year Plan Scenario by sector and country (a similar table can be prepared for the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB and the LMB 20-Year Plan Scenario without Mainstream Dams¹⁸

Sector	Cambodia	Lao PDR	Thailand	Vietnam	Total for Four Countries		
Hydropower							
Capacity (MW							
Production (GWh)							
NPV ¹⁹ (million US\$)							
Irrigation							
Wet season area ('000 ha)							
Dry season area ('000 ha)							
NPV(million US\$)							
Fisheries							
Capture fishery							
Production (tons)							
NPV(million US\$)							
Aquaculture							
Production (tons)							
NPV(million US\$)							
Other sectors Control of the Control							
NPV (million US\$)							
Totals							
NPV (million US\$)							

¹⁸ This table will be reviewed and refined as the assessment proceeds

¹⁹ The Net Present Value (NPV) is calculated by subtracting the discounted value of the 30-year cost stream from the discounted value of the 30-year benefit stream

Table 13: Employment and livelihoods created by the LMB 20-Year Plan Scenario by country and sector (a similar table can be prepared for the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB and the LMB 20-Year Plan Scenario without Mainstream Dams)²⁰

Criteria	LMB	Thailand	Lao PDR	Cambodia	Vietnam	Outside LMB
Jobs created by increases in hydropower (million #)						
Jobs created by increases in irrigation (million #)						
Jobs/livelihoods created in aquaculture (incl. reservoir						
and irrigation field fishery) (million #)						
Jobs/livelihoods created in other beneficial uses						
Jobs/livelihoods lost by decreases in capture fisheries						
yield (million #)						
Jobs/livelihoods lost in other beneficial uses (million #)						
Totals						
Balance of gains and losses (million #)						

 $^{^{\}rm 20}$ This table will be reviewed and refined as the assessment proceeds

Table 14: Main trade-off in the LMB 20-Year Plan Scenario by sector and country (a similar table can be prepared for the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB and the LMB 20-Year Plan Scenario without Mainstream Dams)²¹

Criteria	Unit	Thailand	Lao PDR	Cambodia	Vietnam	Outside LMB
NPV ²² of increases in hydropower	million US\$					
NPV of increases in irrigation	million US\$					
NPV of increases in other beneficial uses	million US\$					
Jobs/livelihoods created	million					
NPV of decreases in total fish yield	million US\$					
NPV of decreases in other beneficial uses	million US\$					
Jobs/livelihoods lost	million #					
Totals						
Total NPV	million US\$					
Employment balance	Million #					

 $^{^{\}rm 21}$ This table will be reviewed and refined as the assessment proceeds

²² The Net Present Value (NPV) is calculated by subtracting the discounted value of the 30-year cost stream from the discounted value of the 30-year benefit stream

Table 15: Investment requirements of the LMB 20-Year Plan Scenario by sector and country (a similar table can be prepared for the LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB and the LMB 20-Year Plan Scenario without Mainstream Dams)²³

Sector	Cambodia	Lao PDR	Thailand	Vietnam	Total Four	
					Countries	
Hydropower		T	<u> </u>	I	T	
Capacity (MW)						
Private investment (million US\$)						
Public investment (million US\$)						
Total investment (million US\$)						
Irrigation						
Wet season area ('000 ha)						
Dry season area ('000 ha)						
Public investment (million US\$)						
Fisheries						
Capture fishery						
Private investment (million US\$)						
Public investment (million US\$)						
Aquaculture						
Private investment (million US\$)						
Totals investment (million US\$)						
Other sectors						
Public investment (million US\$)						

 $^{^{\}rm 23}$ This table will be reviewed and refined as the assessment proceeds

Sector	Cambodia	Lao PDR	Thailand	Vietnam	Total Four Countries		
Private investment (million US\$)					Countries		
Total investment							
Public investment (million US\$)							
Private investment (million US\$)				_			

Table 16: Assessment of the main economic and environmental benefits of present water resources use²⁴

Sector	Cambodia	Lao PDR	Thailand	Vietnam	Total Four Countries				
Hydropower									
Capacity (MW)									
Production (GWh/year)									
ANR ²⁵ (million US\$)									
Irrigation									
Wet season area ('000 ha)									
Dry season area ('000 ha)									
ANR (million US\$)									
Fisheries					,				
Capture fishery									
Production (tons/year)									
ANR (million US\$)									
Aquaculture									
Production (tons/year)									
ANR (million US\$)									
Wetlands									
Area ('000 ha)									
ANR (million US\$)									
Flood protection	lood protection								
ANB ²⁶ (million US\$)									

²⁴ This table will be reviewed and refined as the assessment proceeds

²⁵ Annual Net Revenue (ANR) is calculated as the difference between the annual gross revenue and annual cost (which does not include (annualized) investment costs). For example for irrigation it can be calculated as the annual sales value of the crops at the farm gate minus the annual production costs

Sector	Cambodia	Lao PDR	Thailand	Vietnam	Total Four Countries				
Other sectors									
ANR (million US\$)									
Totals	Totals								
ANR/ANB (million US\$)									

²⁶ Annual Net Benefits (ANB) can be calculated by: 1) identifying a series of historically observed annual flood damages, 2) estimating how each annual flood damage would have been reduced by the flood management works in a considered water resources development scenario, and 3) adding up the estimated reductions in flood damage and dividing the result with the number of years.

Table 17: Assessment of the main economic, environmental and social benefits and costs of the Mekong Delta Flood Management Scenario²⁷

Sector	Cambodia	Vietnam	Other						
Reduction in flood damage									
Protection of shallow flooded area ('000 ha)									
Protection of deep flooded area ('000 ha)									
NPV ²⁸ (million US\$)									
Saved lives (#)									
Incremental benefits in agriculture									
Crop 1 ('000 ha)									
Crop 2 ('000 ha)									
Crop 3 ('000 ha)									
NPV ²⁹ (million US\$)									
Jobs created (#)									
Incremental Benefits in Other Sectors									
NPV (million US\$)									
Jobs/livelihoods (#)									

 $^{^{\}rm 27}$ This table will be reviewed and refined as the assessment proceeds

²⁸ The Net Present Value (NPV) is calculated by subtracting the discounted value of the 30-year cost stream from the discounted value of the 30-year benefit stream. The investment cost stream comprises the construction costs phased over a number of years and the annual O&M costs. The benefit stream can be calculated by: 1) identifying a series of historically observed annual flood damages, 2) estimating how each annual flood damage would have been reduced by the flood management works in a considered water resources development scenario, and 3) adding up the estimated reductions in flood damage and dividing the result with the number of years.

²⁹ The Net Present Value (NPV) is calculated by subtracting the discounted value of the 30-year cost stream from the discounted value of the 30-year benefit stream

Sector	Cambodia	Vietnam	Other						
Decline in Fisheries									
Capture fisheries									
Production (tons)									
NPV (million US\$)									
Jobs/livelihoods (#)									
Aquaculture									
Production (tons)									
NPV (million US\$)									
Jobs/livelihoods (#)									
Decline in Wetland Production									
Area ('000 ha)									
NPV (million US\$)									
Jobs/livelihoods (#)									
Other Benefits Foregone ³⁰									
NPV (million US\$)									
Jobs/livelihoods (#)									

 $^{^{\}rm 30}$ Including natural soil fertilization, flushing of acid and pollutants, and pest control

Table 18: Distribution of the assessed economic benefits and costs of the LMB 20-Year Plan Scenario for Lao PDR (see Table 5) among segments of society in %. (a similar table can be prepared for other countries and other scenarios for the foreseeable future)³¹

Criteria	Government bodies?	Poor rural areas	Middle class	?
		(% of population)	(% of population)	
Distribution of hydropower benefits				
Distribution of irrigation benefits				
Distribution of flood management benefits				
Distribution of benefits of other beneficial uses				
Distribution of economic costs of declines in capture fish				
yield				

 $^{^{\}rm 31}$ This table will be reviewed and refined as the assessment proceeds

Table 19: Comparison of economic, social and environmental performance of selected scenarios by country³²

Country	Baseline Scenario	Definite Future Scenario	LMB 20-Year Plan Scenario	LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB	LMB 20-Year Plan Scenario without Mainstream Dams	Mekong Delta Flood Management Scenario
Cambodia						
ANR/ANB (million US\$)						
NPV (million US\$)						
Jobs (million #)						
Livelihoods (million #)						
Lao PDR						
ANR/ANB (million US\$)						
NPV (million US\$)						
Jobs (#)						
Livelihoods (million #)						
Thailand						
ANR/ANB (million US\$)						
NPV (million US\$)						
Jobs (million #)						
Livelihoods (million #)						
Vietnam						
ANR/ANB (million US\$)						

 $^{^{\}rm 32}$ This table will be reviewed and refined as the assessment proceeds

Country	Baseline	Definite Future	LMB 20-Year Plan	LMB 20-Year Plan	LMB 20-Year Plan	Mekong Delta
	Scenario	Scenario	Scenario	Scenario without	Scenario without	Flood
				Mainstream Dams in	Mainstream	Management
				the Middle and	Dams	Scenario
				Lower LMB		
NPV (million US\$)						
Jobs (million #)						
Livelihoods (million #)						
Totals						
NPV (million US\$))						
Employment balance (# million)						

Table 20: Comparison of economic, social and environmental performance of selected scenarios by sector³³

Sector	Baseline Scenario	Definite Future Scenario	LMB 20-Year Plan Scenario	LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB	LMB 20-Year Plan Scenario without Mainstream Dams	Mekong Delta Flood Management Scenario
Hydropower						
Capacity (MW)						
Production (GWh)						
NPV (million US\$)						
Jobs (million #)						
Irrigation						
Wet season area ('000 ha)						
Dry season area ('000 ha)						
NPV (million US\$)						
Jobs (million #)						
Fisheries						
Capture fishery						
Production (tons)						
NPV (million US\$)						
Jobs/livelihoods (million #)						
Aguaculture		_				

 $^{^{33}}$ This table will be reviewed and refined as the assessment proceeds

Sector	Baseline Scenario	Definite Future Scenario	LMB 20-Year Plan Scenario	LMB 20-Year Plan Scenario without Mainstream Dams in the Middle and Lower LMB	LMB 20-Year Plan Scenario without Mainstream Dams	Mekong Delta Flood Management Scenario
Production (tons)				LIVE		
NPV (million US\$)						
Jobs/livelihoods (million #)						
Wetlands						
Area ('000 ha)						
NPV (million US\$)						
Jobs/livelihoods (#)						
Flood Protection						
ANB (million US\$)						
Navigation						
NPV (million US\$)						
Jobs (#)						
Other Sectors						
NPV (million US\$)	·				_	

Table 21: Linkages of assessment criteria with the work packages

	р.	mary		Assessment Criteria		High	High relevance to work package				
Goal	Goal Object			Indicator		B2	B3	B4	B5	B6	
	- Coji		Specific development objective	Description	Uhit	WP2	WP3	WP4	WPS	MR	
			1.1 Increase irrigated agricultural	Incremental area	'000 ha						
			production	Incremental crop production	✓		✓	$ \checkmark $	✓		
				Net in cremental economic value	NPV US\$million						
			1.2 Increase hydropower production	Incremental in stalled capacity	MW	<u> </u>			<u> </u>		
		ž	Incremental power generated GWh/year		GWh/year	✓			$ \checkmark $	✔	
		Ĕ		Net in cremental economic value	NPV US\$million						
		Economic development	1.3 Improve navigation	Incremental na viga ble days by class	'000 boat-days					√	
		Ş		Net in cremental economic value	NPV US\$million					*	
		å	1.4 Decrease damages by floods	Average area flooded annually to max 0.5-0.9m depth	'000 ha		<u> </u>				
		읉		Average area flooded annually > max 0.9m depth	'000 ha		✓	✓	$ \checkmark $	 √	
		5		Incremental net economic value of food damage	NPV US\$million						
		8	1.5 Maintain productivity of fishery sector	Incremental annual average capture fish availability	'000 ton	<u> </u>					
	ē	Ē.		Incremental annual average aquaculture production	'000 ton	✓		✓	$ \checkmark $	✓	
	إ≢			Net in cremental economic value	NPV US\$million						
	5			Sediment loads at specified locations on mainstream	Trend		<u> </u>				
	Ē			Water levels at specified locations on mainstream	m		 √		$ \checkmark $	√	
	e p			Net in cremental economic values	Trend						
ᇙᅵ	(triple bottom line)		2.1 Maintain water quality and acceptable	Water quality incl. sediment in transport in mainstream	Trend						
Ĕ	튀		flow conditions	Key flow charcateristics (to be defined)	Trend					L	
<u>.</u>	ē	<u> </u>		Forest flooded for specified depth duration at Tonle Sap	'000 ha			V	v	'	
š	툂	谚		Net in cremental economic values	NPV US\$million						
ğ	음	ote	2.2 Maintain wetland productivity and	Incremental wetlands with required depth-duration	'000 ha			√	√	7	
	Š	D L	ecosystem services	Net in cremental economic value	NPV US\$million			'	ľ	ľ	
i a	Optimal development		2.3 Manage salinity intrusion in the	Area within delta within thresholds of salinity levels	'000 ha			1	√	7	
Sustainable development	Ξ̈́	le l	Mekong de Ita	Net in cremental economic value	NPV US\$million			'	ľ	Ι,	
S	ᆵ		2.4 Minimize channel effects on bank	Incremental area at risk to erosion	'000 ha		<u> </u>				
	۲,	Ē	erosion	Vulnerability to bank erosion	Trend		✓		$ \checkmark $	 √	
		<u>.</u>		Net in cremental economic values	Trend						
		2. E	2.5 Conservation of biodiversity	Incremental are a of suitable habitats	'000 ha				<u> </u>		
				Estimated number of species affected	no.			✓	$ \checkmark $	✓	
				Incremental net economic value to tourism	NPV US\$million						
			3.1 Maintain livelihoods of vulnerable	No. of people affected	'000 h/h	√		√	√	7	
		Έ	resource-users	Severity of impact on health, food and income security	Trend	*		'	ľ	ľ	
		ial me	3.4 Increased employment generation in	Incremental number of people engaged in:							
	3. Social evelopment		water related sectors	Agriculture	.000						
		3. S		Fisheries	'000	✓		✓	$ \checkmark $	√	
		de		Water-related service industries	'000						
				Tourism	'000						
		, =	4.1 Ensure that all four LMB countries	Summation of incremental net economic benefits	NPV US\$million						
	Fornitable	development	benefit from the development of water and related resources	Summary of non-quantifiable impacts	Trends	,		,			
	-	o	TENNER TESORITORS			✓		$ \checkmark $	√	√	
	5	ve									
	4	, å									

Table 22: Proposed work plan

Scoping and planning of the assessment of basin-wide development scenarios Basin Development Plan Programme, Phase 2



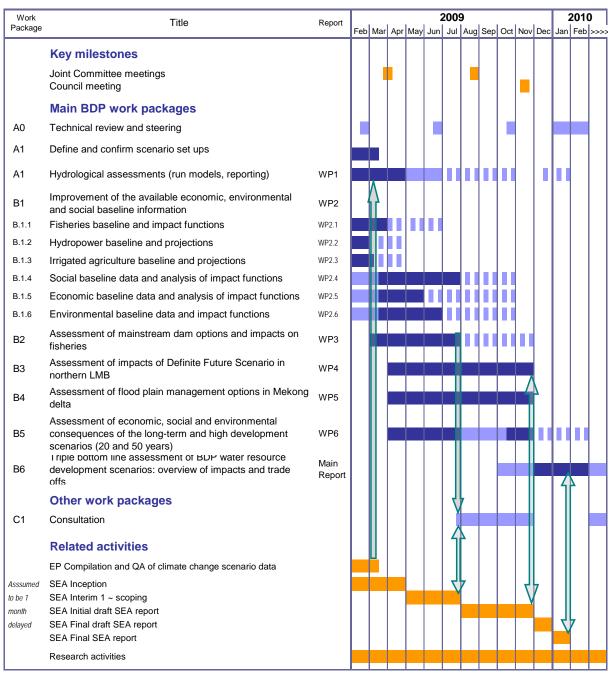


Table 23: Identified data and information needs

Scoping and planning of the assessment of basin-wide development scenarios Basin Development Plan Programme, Phase $2\,$

Geo-referenced data (GIS)

Time-series data

Defined relationship (with or without spatial applicability)

Priority mapping data
Other priority data

		Illialli	Defined relationship (with or without spatial applicability) Other priority data
Work Package	Main processed data requirements for assessments Tasks A1 and B1	Data type	Relevant issue
A1	Hydrological assessments (run models, reporting)		
	Flows at hydropower sites, from DSF	2	Hydropower capacity, power generated and value
	Changes in area, depth, duration from DSF mapping	3	Extent and duration of annual flooding by class
	Changes in flow conditions from DSF, obstructions from dams etc	2	Capture fisheries and aquaculture production
	Changes in key water regime indicators from DSF time-series and mapping	3	Impact of flow and sediment transport changes on deep pools
	Changes in key water regime indicators from DSF time-series and mapping	3	Protection of forests around Tonle Sap
	Changes in key water regime indicators, such as timing, from DSF mapping	3	Productivity of wetland ecosystems
	Feasible areas irrigated from DSF	3	Irrigable area, production tonnage and value
	Changes in timing, areal extent, duration and salinity concentration from DSF	3	Impact of salinity intrusion on land use potential
	Changes in key water regime parameters	3	River bank erosion
	□ Digital elevation model	3	Irrigable area, production tonnage and value
	Maps of occurrence of relevant hydrological changes from DSF	3	Health, food and income security
	DSF mapping outputs	3	Water quality and Flow characteristics
	Comparison of flow charactristics (eg min/max flows flood pulses, etc) from DSF	3	Water quality and Flow characteristics
B.1.1	Fisheries baseline and impact functions		
	Relationship between flow/flood conditions and capture fish production/ha by location	3	Capture fisheries and aquaculture production
	Tributary map with natural and man-made obstructions	3	Capture fisheries and aquaculture production
	Productivity of aquaculture, reservoir fishery and irrigation field fishery	3	Capture fisheries and aquaculture production
B.1.2	Hydropower baseline and projections		
	 Generating parameters at each site (head, efficiency) 		Hydropower capacity, power generated and value
	Operating rules of existing and proposed dams		Hydropower capacity, power generated and value
	 Installed capacity of existing and proposed sites (geo-referenced) 	3	Hydropower capacity, power generated and value
	Investment and recurrent costs, construction periods (years)		Hydropower capacity, power generated and value
B.1.3	Irrigated agriculture baseline and projections		
	 Irrigated areas, cropping patterns and yields by locality 	3	Irrigable area, production tonnage and value
	 Rainfed areas, cropping patterns and yields by locality 	3	Irrigable area, production tonnage and value
	Maximum potential irrigable area by locality	3	Irrigable area, production tonnage and value

Work Package	Main processed data requirements for assessments Tasks A1 and B1	Data type	Relevant issue
B.1.4	Social baseline data and analysis of impact functions		
	Household dependency on key resources (fish, other aquatic animals, flood recession agriculture, river bank gardens and aquatic plants) in respect of numbers of h/h affected, per capita consumption and proportions of resources consumed	3	Health, food and income security
	Resilience of households to reduced abundance of resource (health, nutrition, food security, social status, extent of supportive services and access to alternative livelihood opportunities	3	Health, food and income security
	Census and demographic data	3	Health, food and income security
	National census data	3	Incremental sustainable employment from water resource interventions
B.1.5	Economic baseline data and analysis of impact functions		
	Economic NPV of energy generated per unit of energy under assumed operating rules		Hydropower capacity, power generated and value
	Draughts required for different categories of boats		River transport
	Economic value of incremental river traffic by category		River transport
	Incremental river traffic by class by reaches for by monthly minimum draughts (and continuity requirements)	1	River transport
	Flood damage per unit area by depth and duration of flooding and by land use	3	Extent and duration of annual flooding by class
	Mapping of the economic value of land use in flood prone areas	3	Extent and duration of annual flooding by class
	Economic capital and recurrent costs of flood management works		Extent and duration of annual flooding by class
	Economic NPV of capture fish production per ton by fish class		Capture fisheries and aquaculture production
	Economic NPV of acquaculture production per ton by fish class		Capture fisheries and aquaculture production
	Economic values of the impacts of channel effects		Impact of flow and sediment transport changes on deep pools
	Land use mapping	3	Protection of forests around Tonle Sap
	Economic values of the impacts of channel effects		Protection of forests around Tonle Sap
	Unit economic value of the goods and services of identified wetland types		Productivity of wetland ecosystems
	Land use mapping	3	Impact of salinity intrusion on land use potential
	Economic value of land use per unit area		Impact of salinity intrusion on land use potential
	Erosion vulnerability mapping	3	River bank erosion
	Land use mapping	3	River bank erosion
	Economic values of the impacts of channel effects		River bank erosion
	Economic values of wetlands and other ecosystems	3	Impacts of flow management changes on endangered species
	Employment requirement per unit of production for each sector		Incremental sustainable employment from water resource interventions
	Output data from other assessments	3	Incremental sustainable employment from water resource interventions
	Economic NPV of each cropping pattern per rainfed area		Irrigable area, production tonnage and value
	Economic NPV of each cropping pattern per irrigable area		Irrigable area, production tonnage and value

Work Package	Main processed data requirements for assessments Tasks A1 and B1	Data type	Relevant issue
B.1.6	Environmental baseline data and impact functions		
	Mainstream depth survey data	3	River transport
	□ Deep pools mapping	3	Impact of flow and sediment transport changes on deep pools
	Existing sediment records	2	Impact of flow and sediment transport changes on deep pools
	Mainstream depth survey data	3	Impact of flow and sediment transport changes on deep pools
	 Wetland mapping and identification of wetland types 	3	Productivity of wetland ecosystems
	Impact of saline intrusion on land use		Impact of salinity intrusion on land use potential
	Existing sediment records	2	River bank erosion
	Current status of endanger species and risks of extinction	3	Impacts of flow management changes on endangered species
	□ Relevant habitat mapping	3	Impacts of flow management changes on endangered species
	Dependence of species on flow conditions		Impacts of flow management changes on endangered species
	Existing water quality records	2	Water quality and Flow characteristics

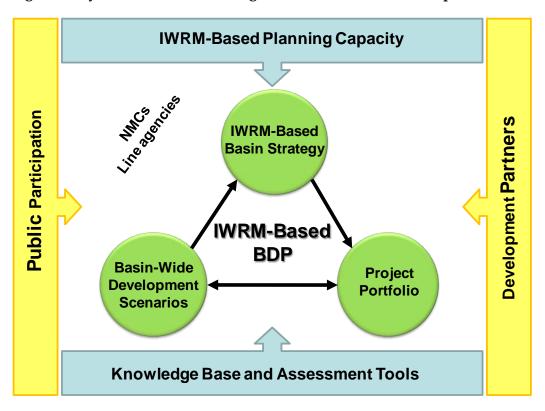


Figure 1: Key elements of the Rolling IWRM-based Basin Development Plan

Figure 2: The BDP Planning Cycle

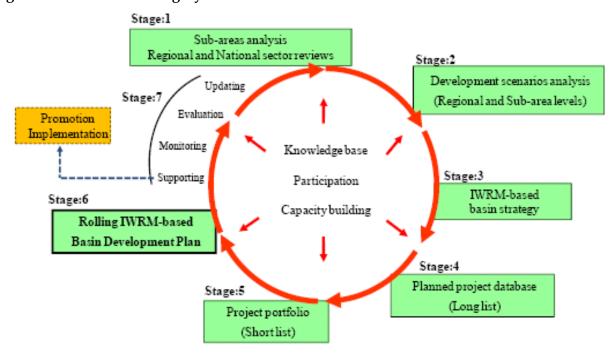
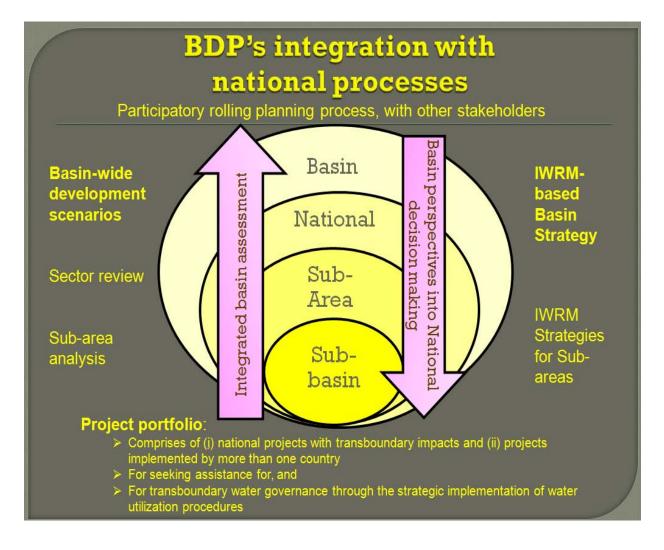


Figure 3: BDP's integration with national processes



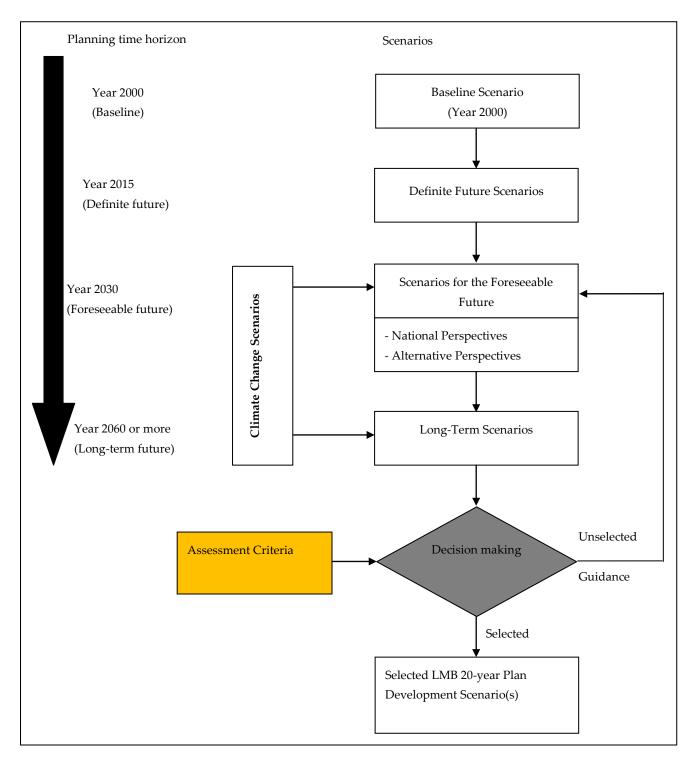


Figure 4: The approach to formulate scenarios and the assessment process

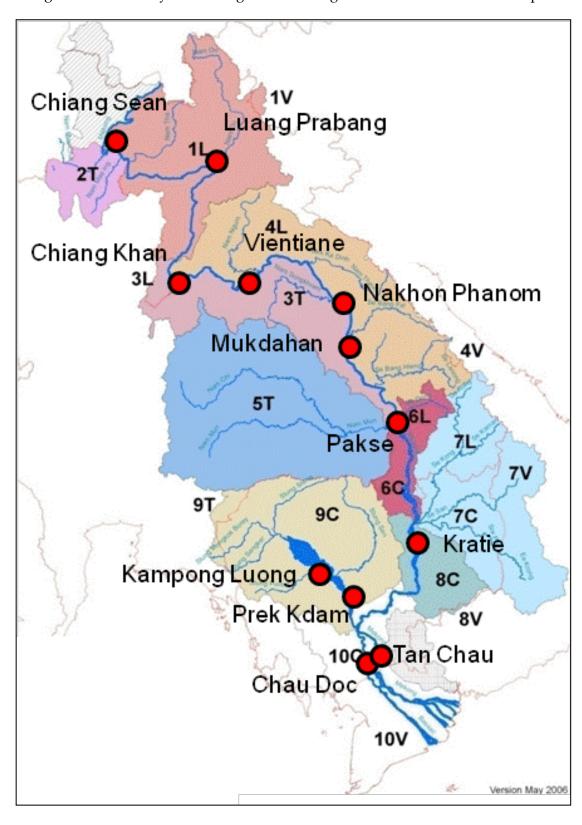


Figure 5: Twelve key monitoring stations along the mainstream and Tonle Sap

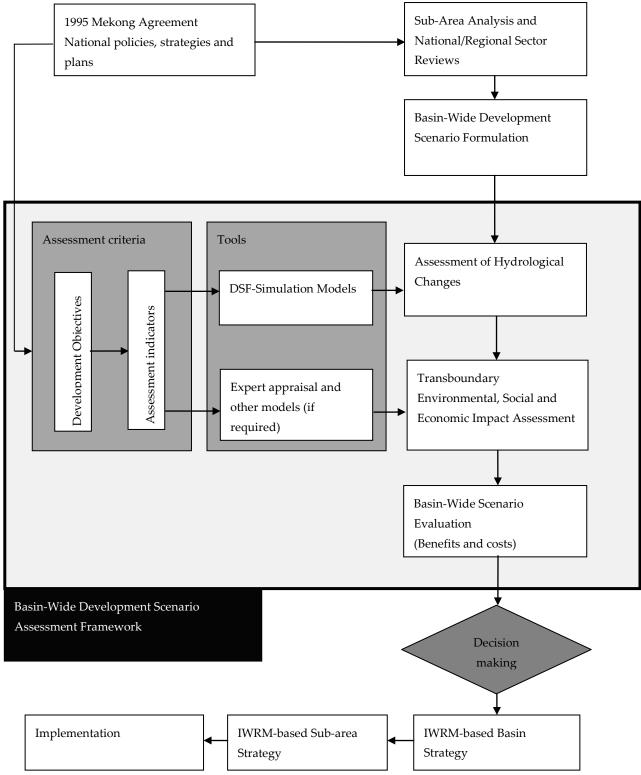


Figure 6: Assessment framework for basin development planning

Remark: Intermediate results are subjected to basin-wide discussions with stakeholder groups to obtain their views and inputs.